

# FORTUNE GREEN & WEST HAMPSTEAD NEIGHBOURHOOD PLAN

**\*\*PROPOSED FINAL DRAFT (7th draft) - JANUARY 2014\*\***

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## 1. Introduction

1.1 This Neighbourhood Development Plan (NDP, the Plan) has been drawn up using the powers in the Localism Act 2011. The Plan was written by a Neighbourhood Development Forum (NDF, the Forum) which was established in January 2012. The Forum was recognised by Camden Council in May 2013.

1.2 The Plan has been written to conform with the policies and objectives of the National Planning Policy Framework (NPPF), March 2012. It has been prepared with the aim of contributing to the achievement of sustainable development, including the presumption in favour of sustainable development.

1.3 The Plan is also in general conformity with the London Plan (2011) and the relevant Local Plan (the Camden Council Local Development Framework and its Core Strategy (CCS), 2010-25).

1.4 As well as the three over-arching plans, the Plan draws on and adds to Camden Council Supplementary Planning Guidance. It also reflects the recommendations in Camden Council's Place Plan for West Hampstead (March 2012), and has drawn on the consultations and findings upon which this document was based.

1.5 The Plan provides planning policies and guidance at a neighbourhood level. It has been drawn up by people living and working in the Area, for the benefit of people who will live and work in the Area in the years to come. The Plan is based on extensive discussions, engagement and consultation to ensure that it clearly reflects the will of the community and has broad support. It is important that Fortune Green and West Hampstead clearly benefits from development and the challenges it brings.

1.6 The Plan sets out policies (in blue boxes) for the future development of the Area between 2014 and 2031. The end date has been chosen as it marks the end date of the current London Plan and the end date of its growth target for part of West Hampstead (the West Hampstead Growth Area). The Plan seeks to provide a framework for how planning decisions will be made in the Area, with clear policies to be followed and applied.

1.7 The Plan also sets out recommendations (in green boxes), which are other issues needed to achieve the Vision, but which are outside specific land use policies. In order to produce a Plan that is clear, accountable and comprehensive, these recommendations are included next to policies to which they refer.

1.8 Planning applications that accord with the policies in this Plan will be approved without delay. Planning applications that conflict with the policies in this Plan will be refused, unless material considerations indicate otherwise.

### PLEASE NOTE:

- This proposed final draft of the Plan is being consulted on from 9th January to 28th February 2014
- As with the previous 6 drafts of the Plan, comments are welcome on all issues
- For a summary of the Plan - please see the Vision & Objectives (page 5)
- Please send comments to [ndpwesthampstead@gmail.com](mailto:ndpwesthampstead@gmail.com) by 28th February
- A paper copy of the Plan is available to view at West Hampstead Library, where written comments can also be submitted
- Comments must be submitted from named individuals or groups
- All comments received will be published on the NDF's website: [www.ndpwesthampstead.org.uk](http://www.ndpwesthampstead.org.uk)
- The Plan will be amended to take into account comments received
- The Plan will then be submitted to Camden Council and a planning inspector for approval
- A referendum on the Plan is due to take place in the second half of 2014

## 2. Area

2.1 The Area covered by the Plan is largely the existing council wards of Fortune Green and West Hampstead, with the exception of Cricklewood Broadway and Kilburn High Road (see Map 1). The Area represents a clearly defined community which is widely acknowledged by both local residents and Camden Council. There is an obvious boundary in the north with the Camden-Barnet boundary; in the east with Finchley Road; and in the west with the A5 road and the Camden-Brent boundary. The two wards are often counted as one area by community groups and residents. Consultation of local groups and residents found strong support for a Neighbourhood Area covering these boundaries. This Area was agreed by the NDF in March 2012 and approved by Camden Council in May 2013.

Map 1: Area covered by the Plan



2.2 Historical records show that until the 19<sup>th</sup> century the Area was largely rural farmland. It centred on the hamlet of West End, which was within the manor and parish of Hampstead. The arrival of the Midlands Railway in 1871 brought rapid development. The development of the Area from the 1870s to the turn of the 20<sup>th</sup> century has given the area a distinctive and attractive appearance – from individual houses, to terraced housing, to mansion blocks, to streetscapes, to the overall image of the Area. The main architectural feature of the Area is the notable red brick Victorian and Edwardian terraces and mansion blocks. These buildings have numerous design features, detailing and characteristics - which are highly valued and appreciated. The Area

therefore has a strong and distinct architectural heritage- including a significant number of listed buildings as well as large conservation areas - which are extremely important in signifying the Area's look and feel. Preserving and enhancing the architectural heritage of Fortune Green and West Hampstead is of great importance to local residents.

2.3 Census data for 2011 reveals the following statistics for the Area:

- A population of nearly 24,000 - a 16.5% increase on 2001
- There are 11,000 households - a 13.5% increase on 2001
- Most housing consists of flats or apartments (71%)
- Owner occupied properties account for 36% of housing; 43% is private rented & 20% is social rented
- A high proportion of the population is aged between 20-44 (56%)
- The economically active working age population (16-74) is 77%
- Most of the working age population is employed in managerial or professional roles (69%)

The Area covers 189 hectares.

2.4 There are plans for significant development and population increase in the West Hampstead Growth Area (see Map 3 and chapter 4B). The London Plan sets a target of a minimum of 800 new homes and 100 jobs between 2010 and 2031. There are no projections for the growth of the NDP Area outside this zone, although the NDF expects that the overall population of the Area will continue to rise significantly in the coming years and decades. This growth in the Area's population will place additional pressure on services, resources and infrastructure.

2.5 Recent development in the past decade has raised a number of concerns, particularly as the population of the Area grows, more new homes are built and the population density of the Area increases. For many residents the height of new buildings is a key issue. In an area largely made up of houses and buildings between two and five storeys high, new developments of six storeys or higher are likely to cause strong objections. While new buildings should not slavishly copy the style of buildings built in the late 19<sup>th</sup> century and early 20<sup>th</sup> century, there is a need for new development to fit in with existing development in the Area. In most cases, this means buildings that are not starkly modern or out of place. Most buildings therefore should be predominately made of high quality red brick or London stock brick. Recent buildings made of grey brick have proved to be unpopular and are widely considered to be inappropriate for the Area, because of their impact on conservation areas and the overall character of the Area.

2.6 Consultations undertaken by the NDF during the formation of this Plan found that those living and working in the Area were in favour of:

- The development of specific planning guidance for the Area.
- A far more co-ordinated approach to planning decisions in the Area.
- Stronger enforcement of planning rules and decisions.
- Greater efforts to protect buildings and the street environment in conservation areas.
- More positive engagement by developers with the community.

A survey completed by 180 people in the summer of 2012 found that:

- the vast majority felt the Area had 'a village feel' (85%)
- did not want more high-rise buildings (75%)
- wanted more to be done to protect older buildings and design features (70%)
- wanted more of the Area to be included in conservation areas (61%)
- didn't think there was enough open space (66%)
- and wanted more street space given to pedestrians (67%).

The full results of this survey - and all the other research conducted by the NDF - can be found on the Evidence Base section of the NDF's website: [www.ndpwesthampstead.org.uk](http://www.ndpwesthampstead.org.uk)

### 3. Vision & Objectives

3.1 The aim of this document is to provide a strategic and long-term plan for Fortune Green and West Hampstead, which is in accordance with the wishes of those living and working in the Area, while recognising the need for sustainable development. This is set out in the following vision statement.

#### THE VISION:

Development in Fortune Green and West Hampstead will allow for a mixed, vibrant and successful local community. The Area has a distinct and widely appreciated village character with a variety of amenities and excellent transport links. This Plan seeks to retain and protect these positive features, while allowing for new housing, new jobs and sustainable growth in the years ahead.

3.2 This Vision for the Area will be achieved through the delivery of the following six Objectives.

#### 1. Housing

Development in Fortune Green & West Hampstead will provide a range of housing and housing types, including social and affordable housing, as well as housing suitable for families, old people and young people. The West Hampstead Growth Area will be the focus for new development and will provide new housing and accompanying additional infrastructure. Development outside the Growth Area will be on a smaller scale.

#### 2. Design & Character

Development will be of high-quality design and will need to fit in with the existing styles of the Area, large parts of which are covered by Conservation Areas. The height of new buildings shall fit in with the rooflines of existing buildings in their immediate vicinity. In all development there shall be a presumption in favour of preserving the distinct character and appearance of the Area, as well as the views across it.

#### 3. Transport

Development will enhance the provision of public transport in the Area. West Hampstead's three rail stations, and the areas around them, shall be the focus of improvements. Making better provision for pedestrian and cyclist movement through the Area - particularly around the West Hampstead Interchange - is a key priority.

#### 4. Public & Community Facilities

Development will contribute to public and community facilities in the Area and bring improvements to meet the needs of the growing population. Local services and community facilities – including schools, nurseries, health centres, libraries, community centres and youth facilities – are all highly important in delivering a sustainable community.

#### 5. Economy

Development will promote and support a successful local economy, with thriving town and neighbourhood centres. Development shall protect and support existing jobs and employment sites - as well as providing new jobs and attracting new businesses to the Area. Such development shall also provide flexible space, particularly for small and micro-businesses.

#### 6. Natural Environment

Development will protect and enhance existing green/open space and the local environment. Development shall also provide new green/open public space. Development shall promote bio-diversity and nature conservation, and allow for the planting of new trees.

## 4. Policies

### A. Housing, Design & Character

A1. In accordance with the **Vision** and **Objective 1**, the focus of development shall be to provide new housing to meet the needs of a growing community. In addition, all development in the Area - whether residential or commercial - will need to be imaginatively and well designed so as to complement rather than to stand out from existing buildings in the Area (**Objective 2**).

A2. The NPPF states as a core planning principle (article 17) that planning should “always seek to secure high quality design and a good standard of amenity for all existing and future occupants of land and buildings”. It also states (56) that “good design is a key aspect of sustainable development, is indivisible from good planning, and should contribute positively to making places better for people”. The London Plan (Policy 7.6) says that “architecture should make a positive contribution to a coherent public realm, streetscape and wider cityscape. It should incorporate the highest quality materials and designs appropriate to its context”. These policies shall be clearly and demonstrably applied in Fortune Green and West Hampstead.

A3. The NPPF (60) states that it is “proper to seek to promote or reinforce local distinctiveness” and says (58) that development shall “respond to local character and history, and reflect the identity of local surroundings and materials”. As outlined in 2.2 & 2.5, many parts of Fortune Green and West Hampstead have a clear architectural heritage – with an attractive character and a distinct local identity. These positive features need to be protected and preserved. New developments in such areas – particularly terraced streets – need to fit in rather than stand out. Larger developments, while reflecting new design, need to incorporate design features that reflect the character of existing development, using materials (such as red brick) which complement existing buildings. Innovation is not ruled out, however schemes incorporating innovation will need to make a persuasive case for such development and demonstrate the suitability of such schemes.

A4. The character of the Area is largely maintained by the height of existing development. Much of the Area consists of terraced housing, which is normally two or three storeys high. Mansion blocks tend to be four, five or six storeys in height. It is therefore the case that development higher than six storeys is likely to result in damage to the character of the Area. Isolated existing development higher than six storeys, such as Ellerton on Mill Lane - as well as recently approved developments, such as 187-199 West End Lane - shall not be considered as a template or a guide when assessing the height of new buildings. In order to protect the distinct and widely appreciated local character of the Area, new development shall respect and fit in with the height of existing buildings in their immediate vicinity, excluding isolated tall buildings.

A5. Also of importance to the character of the Area are the views across it, which give a widely appreciated sense of openness and space. These shall be protected and preserved in any new development. Of particular note are the views to the east to Hampstead and, from the higher parts of the Area, the views to the south to central London. The railway corridors also provide the space for significant views across the Area and an important sense of openness - in particular in and around the West Hampstead Growth Area. In addition, streetscape views are important, particularly in areas of terraced housing and mansion blocks. The views along the main roads through the area - especially West End Lane, Fortune Green Road and Mill Lane - are also of note, and need to be protected against damage or loss.

A6. With rising house prices, the issue of affordable housing is extremely important in any new development. Such housing should include rent/buy schemes as well as affordable rent. The Camden Core Strategy (CCS) (Policy CS6) says it will “seek to ensure that 50% of the borough-wide target for additional self-contained

homes is provided as affordable housing". It also (6.35) will "seek a mix of homes of different sizes, which should include small homes as well as large ones". These borough-wide aims shall be fully applied in the Area.

A7. Consideration needs to be given to the different needs of people living in different forms of housing. Council and housing association run estates – such as West End Sidings, Templar House, Westcroft Close, Lymington Road and Lithos Road – need to be well run and maintained, and should not be neglected as the rest of the Area is developed. There is also a need for Council provision of new social housing in the Area - particularly 3 and 4 bedroom properties for families.

A8. The Area has a high and growing number of homes in the private rented sector, which can have the effect of producing a transient and unconnected section of the local population. It is necessary to accommodate and assess the needs and requirements of this important and growing section of the community. The CCS makes surprisingly little mention of this section of the community and the demands it can place on an Area. Census figures for 2011 suggest 43% of the Area's population live in private rented housing (significantly higher than the Camden average of 32%). This figure is likely to grow in the years ahead - and, based on current growth, could soon exceed 50%. With many of the newer properties in the Area being bought by investors to rent, greater thought needs to be given to this issue. Some councils are introducing a register of private landlords in their areas in order to give greater protection to private tenants and make landlords more accountable; this is something Camden Council should consider.

A9. Concerns have been expressed about the condition of some Houses in Multiple Occupation (HMO) in the Area - particularly about the poor quality of such development and the lack of enforcement of existing rules. The conversion of houses into multiple units should be strongly controlled and high standards enforced. In the case of new conversions there should be restrictions covering: the number of units to be provided within an existing property; the effect on the character and appearance of the building, or adjacent buildings or the streetscape; the impact on neighbouring residential properties and amenities; the provision of adequate storage space for waste and recycling bins and containers.

A10. As the population ages - both in the UK and in the NDP area - greater thought and consideration needs to be given to elderly residents. Accessible homes designed for older people will need to be incorporated into some new developments, to enable older residents to stay in the area and to downsize. Provision should also be made for additional sheltered housing in appropriate locations.

A11. Infill developments: any replacement of a house or houses, or addition of a new house, within an existing terrace should be to the same scale as the terrace, including the roofline. It should be similar in form, materials and details. Replication of particular exterior details is strongly recommended where such details are consistent in streets. Houses should be set back from the pavement and match or fit the building lines of existing properties, with front garden areas remaining unpaved. The same principles should apply to vacant sites in streets where there is already a pattern of existing development.

A12. Garden developments: in order to protect the Area's green/open spaces, the development of new dwellings in private gardens should be avoided. If any developments are approved, they should maintain a much lower profile than existing housing stock, ideally one storey.

A13. Roof extensions and loft conversions shall fit in with existing rooflines and be in keeping with existing development. Such extensions shall be in proportion to the existing building and shall not block views.

A14. Basement developments: there is concern in the Area about the increasing number of such developments. Camden Planning Guidance (CPG4) states that the council will only permit basement and

underground developments that do not: cause harm to the built and natural environment and local amenity; result in flooding; or lead to ground instability. The NDP fully supports the requirement for full and rigorous Basement Impact Assessments before any such applications are considered.

The Guidance cites West Hampstead, South Hampstead and Cricklewood as areas that have been identified as being subject to localised flooding from surface water due to local soil conditions and topography; it also cites a large number of streets in the Area that have been subject to surface water flooding in the past. Basement and underground developments in these areas should therefore be avoided.

Some of the existing Victorian and Edwardian housing stock was built with basements and cellars. It therefore seems reasonable that the Area can accommodate one storey basement developments. However, digging deeper than this is likely to affect the stability of these existing buildings, many of which were built with shallow foundations. Therefore, if planning permission is given for basements, they must not be deeper than one storey and shall not extend beyond the footprint of the building.

A15. Student housing: a number of large developments for student housing have recently been developed (on Blackburn Road & Midland Crescent – proposed). In all this will provide nearly 500 student units. The effect of such a large influx of students in the Area has not been assessed. The vast majority of universities in Camden are in the south of the borough. As there are no major higher educational institutions in the Area or near to it, additional large-scale student housing is not considered to be an important priority for the Area.

A16. New development should also seek to achieve high environmental standards and support the aims of the NPPF (95) in "the move to a low-carbon future". Development should aim to reduce greenhouse gas emissions, support energy efficiency - and, where possible, should aim to exceed national standards. The national target for zero-carbon new homes from 2017 is welcomed and should be applied in this Area before that date. Measures to retrofit existing buildings to make them eco-friendly and sustainable are strongly supported. Such measures have been trialled elsewhere in Camden, including in conservation areas, and would be welcomed in Fortune Green and West Hampstead.

A17. All development shall provide adequate space for waste and recycling bins and containers. Such provision shall not encroach onto pavements and should not have a negative impact on the public realm.

A18. The NPPF states (207) that "effective enforcement is important as a means of maintaining public confidence in the planning system". It suggests local authorities publish information about their enforcement activities. In its research, the NDF found concern about weak levels of enforcement (including in Conservation Areas) and a lack of clarity about the processes involved. This Plan would welcome the publication of clear information about the enforcement of planning policies in the Area and greater transparency on this issue.

A19. In all development, this Plan welcomes and encourages early, positive and meaningful engagement between developers and those living and working in the Area. The NPPF states (188) that "early engagement has the potential to improve the efficiency and effectiveness of the planning application system for all parties" resulting in "improved outcomes for the community". The NDF strongly encourages those planning development in this Area to use this Plan as the basis for positive and constructive engagement. This particularly applies to large developments, and any development in the West Hampstead Growth Area, where early, positive and ongoing consultation with the community is required.



#### POLICY 1: Housing

Residential development shall provide a range of housing types, to meet a range of needs. This shall be achieved by:

- i. The provision of affordable, social and rent/buy housing.
- ii. The provision of a range of different unit sizes, including three and four bedroom homes suitable for families.
- iii. The appropriate provision of homes for the elderly and disabled, which promote accessibility.
- iv. The provision of homes which aim to exceed national environmental standards and meet the requirement for zero-carbon homes.

#### POLICY 2: Design & Character

There shall be a presumption that all development shall be of high quality of design, which complements and enhances the distinct local character and identity of the Area, and which promotes high environmental standards. This shall be achieved by:

- i. Development which positively interfaces with the street and streetscape in which it is located.
- ii. Development which maintains the positive contributions to character of existing buildings and structures.
- iii. Development which is human in scale, in order to maintain and create a positive relationship between buildings and street level activity.
- iv. Development which has regard to the form, function, structure and heritage of a place - including the scale, mass, orientation, pattern and grain of surrounding buildings, streets and spaces
- v. A presumption in favour of a colour palate which reflects, or is in harmony with, the red brick and London stock brick of existing development.
- vi. New buildings or extensions that are no higher than existing buildings in their immediate vicinity.
- vii. Extensions being in character and proportion with existing development and its setting, including the relationship to any adjoining properties.
- viii. A presumption against basement development more than one storey deep or outside the footprint of the property.
- ix. The provision of associated high quality public realm.
- x. A presumption in favour of protecting the views across the Area.

#### RECOMMENDATION

In support of Policies 1 & 2, the following actions are proposed to fulfil and complement the aims of these policies:

- i. That greater efforts be given to enforce approved planning applications and planning policies in the Area, and that the process is made more transparent.
- ii. That developers positively and proactively engage with the community as plans are brought forward for development, as plans are submitted, and as development takes place.
- iii. That all large developments have - as a condition of their approval - the mandatory formation of a consultation group with local residents and groups, to discuss the development between planning approval and completion.
- iv. That significant schemes have - as a condition of their approval - the retention of the proposed architect for the development.
- v. That all large developments include - as a condition of their approval - a commitment from the developer to market new homes to UK residents before overseas residents.
- vi. The introduction of a register of private landlords in the Area.
- vii. Consideration of the needs of the large and growing private rented community.
- viii. The enforcement of more rigorous controls on HMOs.

A20. Significant parts of the Area are covered by conservations areas. These designated areas give a higher level of protection to buildings and land, with the aim of preserving and enhancing the architectural heritage. The NPPF states as a core planning principle (17) that heritage assets should be conserved "so that they can be enjoyed for their contribution to the quality of life of this and future generations".

<<Map 2: Conservation Areas>>

A21. The West End Green Conservation Area covers a large part of West Hampstead. The West End Green Conservation Area Appraisal and Management Strategy (February 2011) recognises that the CA has a special character and seeks to outline the "the key issues and pressures that are affecting the area". The AMS describes the CA as "London village" with a "village character", which it describes as "a very homogeneous piece of Victorian and Edwardian domestic architecture and planning". The CA was designated in 1993 and expanded in 2011. Despite the success of the CA in protecting the character and heritage of the area, the AMS highlights a number of problems and issues that need to be addressed to prevent a deterioration in the CA.

In terms of West End Lane, the AMS finds that "...signage is large and disorderly and the street and pavements are overlaid with clutter" and "...some recent ad hoc extensions from the restaurants are of poor design and quality" and that "the Lane has become cluttered with signs, barriers and advertisements". It adds that "the proliferation of advertisements and decline of the shop fronts is detrimental to the area". It suggests the declaration of an Area of Special Control of Advertisements to control and restrict the use of outdoor signage, which can degrade the streetscape.

In the rest of the area, the AMS notes concerns about poor quality alterations to houses, particularly windows and doors – as well as the demolition of boundary walls and the paving over of front gardens. It says "the erosion of the details and the gardens is detrimental to the quality of the residential area". It says any new work or buildings in the area "should reflect the materials, colour palette, scale and character of the area" and that new development "must preserve or enhance the character or appearance" of the Conservation Area. In order to prevent a deterioration of the Conservation Area, the AMS suggests the use of an Article 4 Direction on residential and commercial properties in the Conservation Area. An Article 4 Direction imposes additional restrictions on alterations to properties in the area without planning consent.

The AMS also raises significant concern about the overall street environment of the area: "This is an area of fairly low grade public realm and very little original surfacing or street furniture. Worn-out and outdated concrete paving is a characteristic of the pavements; side streets are predominantly tarmac and in many cases lifted by tree roots".

Consultations for this Plan revealed concerns among a large number of local residents and businesses about a lack of enforcement of the rules and policies of this Conservation Area.

A22. The southern part of the Area includes a small part of the South Hampstead Conservation Area. As the vast majority of this conservation area is outside the Area of this NDP, it is not felt necessary to make extensive comments on this CA – other than to say that this NDP supports the strong enforcement of CA policies (including the existing Article 4 Direction) and requires the involvement of local residents in any changes to these rules.

A23. Residents in some parts of the Area have expressed interest in new Conservation Areas. The main proposal is for a 'Fortune Green Conservation Area' covering the Green, the cemetery and the 'Greek streets' (Ajax Road, Agamemnon Road, Ulysses Road & Achilles Road). This could also include Hillfield Road and

Gondar Gardens. Camden Council should work to enable the spread of CAs in the Area, where residents demand them.

A24. The Area has a number of listed buildings which are widely appreciated and which provide an important element to the feel of the Area. These cultural assets, and the areas around them, should receive the highest possible levels of protection and care. The main listed buildings in the Area are:

- Hampstead Synagogue, Dennington Park Road (1892-1901), Grade II\*
- Fire Station & firemen's cottages, 325 West End Lane (1901), Grade II
- Emmanuel Church (1897-1903), Lyncroft Gardens, Grade II
- Beckford Primary School buildings (1885-6 & 1891), Grade II
- Hampstead Cemetery buildings & various gravestones (mainly Grade II)
- Public Conveniences (1890s), West End Green, Grade II
- Drinking Fountain, West End Green, Grade II
- St James' Church (1887-8), Sheriff Road, Grade II

A25. Camden Council is working on a Local List (shortlist published Autumn 2013)

*<<a Local List is a collection of undesignated (not on the statutory list i.e. Listed) heritage assets (buildings, monuments, sites, places, areas or landscapes) that have been identified by the council and the community as being important elements of Camden's heritage and that they merit consideration in the planning process.>>*

**POLICY 3: Safeguarding and enhancing Conservation Areas and heritage sites**

- i. There shall be a presumption in favour of development that enhances and preserves Conservations Areas and heritage sites.
- ii. There shall be a presumption against any proposals which are considered to detract from the special character, attractive and/or historic appearance and architectural and/or historic significance of Conservation Areas and heritage sites in the Area.

**RECOMMENDATION: in support of Policy 3 the following actions are proposed.**

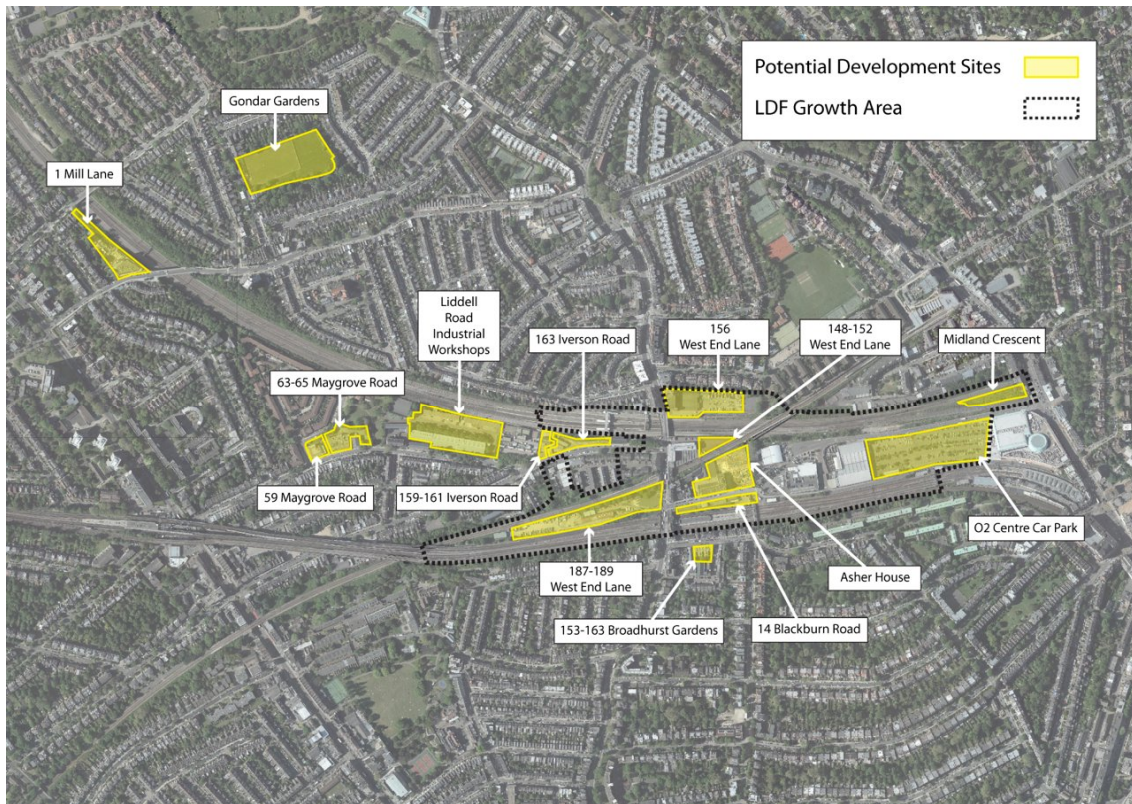
- i. The introduction of an Article 4 declaration on all commercial and residential properties on West End Lane.
- ii. The declaration of an Area of Special Control of Advertisements on West End Lane.
- iii. Improvements to the street environment of West End Lane to a high standard appropriate with its Conservation Area status.
- iv. Consultations on new Conservation Areas where residents demand them. Such consultations should be open to all those living or working in the NDP Area.

## B. West Hampstead Growth Area

B1. Part of West Hampstead has been identified as an “Area for Intensification” in the London Plan (Table A1.2) – see Map 3. Between 2010 and 2031 the stated aim is to provide a minimum of 800 new homes and 100 jobs. The CCS expects there will be around 1,000 new homes in the area during this period and an additional 7,000 square metres of business floorspace. The London Plan describes the area as “a significant inner London transport interchange with potential to improve connections between rail, underground and bus and to secure an uplift in development capacity through intensification”. Development is also planned on edges of this area.

The CCS describes the area as the ‘West Hampstead Growth Area’; it is also referred to as the ‘West Hampstead Interchange’ in some documents. This Plan uses the term “Growth Area” (or WHGA) when referring to the area.

Map 3: West Hampstead Growth Area



B2. The projected scale of development in this area will undoubtedly transform this part of West Hampstead, as well as the wider area. The expansion in the number of homes will present a series of challenges, which will need to be addressed. The West Hampstead Place Plan states that “the scale of potential change in the area needs to be managed carefully so that best advantage can be taken of the opportunities to protect and enhance the area and allow stakeholders to be involved in shaping the change”.

The CCS expects development in the Growth Area to be predominantly housing and seeks to encourage high density development. It adds that (1.22) “such schemes should be of excellent design quality and sensitively consider the amenity of occupiers and neighbours and the character and built form of their surroundings, particularly in conservation areas” and that (2.6) “it is important to note that the growth areas are next to, and

sometime even include, existing residential communities and heritage assets such as conservation areas. Development must therefore take account of its sensitive context”.

While there may be a need for high density development in some cases, this should be the exception and not the norm. Large tower blocks are not considered appropriate in the area. As the Place Plan states, “any higher density development needs to be clearly balanced against the potential impact on the character of the area”.

The CCS (CS2) says “individual development schemes in the growth area will be expected to contribute to interchange improvements”. It expects improvements at the Interchange and supporting infrastructure to include:

- A mix of uses, including substantial new housing, town centre, employment and community uses and open space.
- Improved transport interchange accessibility and capacity and improved pedestrian and bicycle movement and routes.
- A substantially improved street environment around transport facilities, including improved crossing and wider pavements.
- Sustainable and safe design of the highest quality that respects the character and heritage value of West Hampstead.

The CCS (Policy 19) says the Council will “work with relevant providers to ensure that necessary infrastructure is secured to support Camden’s growth and provide the facilities needed for the borough’s communities”. As new developments are built, they will also need to include provision for health services, such as additional GP and dentist surgeries; schools and nurseries; community facilities; and other vital infrastructure. It is also noted that the part of the WHGA which includes West End Lane is also in the area of the West Hampstead Town Centre (see F7 & Policy 12).

B3. Although the London Plan and CCS set out the overall aims for development in the Growth Area, they don't go into any detail in providing a framework for the future of the area as a whole. Camden Council did draw up a draft “Planning Framework for West Hampstead Interchange Area” in March 2004, but this was never formally adopted. Camden Council identified the need for a framework for the Growth Area in the West Hampstead Place Plan and have carried out some initial work. This Plan therefore looks to set out the parameters for any work carried out by Camden Council on the Growth Area and urges all those involved - including the NDF, residents, developers and Camden Council - to work positively and constructively on a strategic framework for the Growth Area.

B4. While the policies elsewhere in this Plan apply to any development in the Growth Area, due to the size and significance of the sites involved, it is considered appropriate for this Plan to set out additional guidance and policies for the future development of this area. Development in the Growth Area as a whole will need to meet a range of needs. Primarily, these include:

- Housing: the provision of up to 1,000 new homes between 2010-25. This should include significant amounts of affordable housing, as well as 3 and 4 bedroom homes suitable for families (see Policy 1).
- Jobs: at least 100 new jobs between 2010-25. This figure should be a net figure, taking into account the jobs lost in the Growth Area due to redevelopment since 2010. There is ample scope to exceed the 100 figure to meet the needs and aims identified in Policy 11.
- Design: although it's likely most new development will be modern in nature, there is a need for high quality design throughout the area (see Policy 2), particularly for those sites next to or close to Conservation Areas.

- Height: although classified as an area for intensification, the Growth Area is not suitable for large scale high rise development. The height and mass of new buildings will need to be human in scale and fitting of, and in proportion to, their surroundings.
- Transport: new development should contribute towards significant improvements to the public transport facilities in the Area - particularly the need for the stations in the Area to cope with increasing passenger numbers.
- Pedestrians & cyclists: development shall also provide a high quality public realm with wide, open spaces for pedestrians - as well as space for cyclists (see Policies 8 & 9).
- Public & community facilities: development will also need to provide adequate and appropriate public and community facilities - and/or contribute to the improvement in nearby public and community facilities, including education and health (see Policy 10).
- Green/open space: development shall provide significant new green/open space to address the deficiencies identified in the CCS - and provide for a significant number of new trees.

B5. While the needs identified in B4 will need to be accommodated in development across the Growth Area, the Plan also sets out how development of individual sites in the WHGA can contribute to these aims. A number of specific sites in the Growth Area have been proposed for large scale development. Three sites (187-199 West End Lane; 156 West End Lane; and the O2 Centre car park) are included in Camden Council's Site Allocations Document (September 2013). Development is also proposed on a number of other sites in the Growth Area, which are likely to be developed in the future.

B6. 187-199 West End Lane. Planning permission was granted in March 2012 for a large development on this site, consisting of seven blocks of flats between five and 12 storeys high, with 198 new homes. Significant and widespread concerns have been expressed by local residents and businesses about the height and density of this development and its impact on the area. Considerable effort needs to be made to ensure that as much open space is provided as possible at the front of this development, where it meets West End Lane. It is important to integrate a redeveloped West Hampstead Overground station into this development. It is not clear how West End Lane will cope with the additional traffic generated by this development. Although classified as a car free development, when completed, the site has the potential to cause significant traffic problems (particularly due to delivery and servicing vehicles), which will need to be addressed by a survey of traffic movements to and from the development and in the immediate vicinity. Further consideration needs to be given to the pedestrian links from this site to the rest of West Hampstead (see Policy 9 and recommendations).

B6. 156 West End Lane. This site, currently owned by Camden Council, is due to be sold and redeveloped. As part of the West Hampstead Growth Area it is expected to provide a significant number of new homes, as well as employment opportunities. The existing building at the front of the site is considered of poor quality design and not fitting of the immediately adjacent Conservation Area. Any redevelopment of this site needs to provide a mixed-use development, satisfying a range of needs:

- Housing, including a significant amount of affordable homes and 3 or 4 bedroom homes.
- Offices for small, micro and start-up businesses, including serviced offices and studio space
- Flexible commercial/retail space that can be used for a range of employment uses
- Retail space on the ground floor along West End Lane, which is fitting of the character of the Town Centre (see Policy 12) and set back from the pavement.
- The design of any new building will need to reflect the design of neighbouring buildings and the neighbouring Conservation Area (see Policies 2 & 3), including use of red brick.
- The height of any new development shall be no taller than the existing five-storey building, so as not to damage the character of the Conservation Area and the views around the site.
- The provision of new green/open space to address the deficiencies outlined in the CCS.

- Provide space for a community hall and affordable meeting space for local groups and businesses.
- Provide a new footpath & cycle route to the O2 Centre (via a new bridge over the railway line) which is safe and well lit (see Policy 9).

The ground floor of the site is currently occupied by the builders' merchant, Travis Perkins (TP). The company has been based in the area for many years, is a significant local employer, and is keen to remain on the site. Protection for land in viable existing employment use is given in this Plan (see Policy 11) and also the CCS (CS8 & DP13). Should TP remain on this site, a number of options should be considered in order to facilitate a redevelopment:

- Development could take place above the ground floor area currently occupied by TP, as has happened with the TP site on St Pancras Way.
- A platform could be built across the railway lines to the south of the site to accommodate TP offices and yard. This would free the rest of the site for redevelopment. Such a platform could also provide a pedestrian link to the O2 Centre and Finchley Road (see above & B7).

B7. O2 Centre car park. This site was developed in the late 1990s from railway land. The land currently occupied by the car park has been identified as a significant site for redevelopment in the London Plan and CCS. In discussions with the NDF, the owners of the site, Land Securities, indicated that they would consider plans for a future redevelopment, but were keen to stress the constraints on the site and the need to accommodate car parking as a condition of the leases for the commercial tenants of the O2 Centre. Despite these restrictions, there are considerable opportunities for a significant redevelopment of this site, which could include:

- An expansion of the O2 Centre to include additional retail, commercial and business use - as well as additional employment opportunities.
- The possibility of moving the existing Homebase store to another location on the site.
- Incorporating the sites currently occupied by the two neighbouring car show rooms into any future redevelopment, in order to maximise any redevelopment opportunity and to provide optimal use for the site as a whole.
- Investigating the possibility of building over the railway lines to the north and south of the site. While it may not be possible or appropriate to build housing in these parts of the site, it might be possible to build a raised platform for car parking and/or business/retail space. There is also the possibility of building a platform over the railway line to the north of the site to provide a pedestrian and cycle route between West End Lane and Finchley Road, which could also provide a new linear green/open space.

The NDF remains keen to work with Land Securities and Camden Council in investigating and drawing up plans for this site. These issues should also be considered in any work by Camden Council on the Growth Area. It is important that any redevelopment considers a range of factors and meets a range of needs for the wider community. This Plan therefore sets out the key considerations for any redevelopment of this site:

- The main use shall be for additional housing, particularly affordable housing - to meet the targets in the London Plan and CCS.
- Additional business, commercial and retail uses are also required - to meet the parallel target for new jobs.
- The height, bulk and massing of any new buildings will be an important issue. Any new development should be human in scale and should not seek to restrict views of and through the site.
- Any new development should also seek to be of the highest quality design and in full accord with Policy 2 of this Plan.
- Development of the site shall contribute to improvements to the public transport infrastructure of the immediate area. In particular this should include improvements and capacity expansion at the Underground stations at Finchley Road and West Hampstead (see Policy 6 & recommendations) - such as lifts and second entrances at both stations.

- In light of the public open space deficiency identified in the CCS, the site will also need to accommodate new green/open space. This could include a linear park and/or a new streetscape; a children's playground; green walls and green roofs; improved landscaping of the site; and a significant number of new trees.
- As part of its contribution to the growing population of the Area, and its impact on adjoining areas, development on this site should seek to provide space for a new primary care health facility, incorporating a GP surgery and dentist surgery (see E4).
- There is a need for improvements to the currently unattractive public realm on and around the site.
- Development shall provide improved, safe and well lit pedestrian and cycle links between West End Lane and Finchley Road; and also provide a new north-south pedestrian link.
- As the site has excellent public transport links, all residential development on this site should be classified as car-free.

B8. Blackburn Road. A large development, consisting of student accommodation, has recently been built at the end of this small road. Other sites on either side of this road are likely to be developed in the future. There is concern about access to these sites along a narrow cul-de-sac, which currently has parking on both sides, leading to congestion and gridlock. The road is clearly not capable of accommodating the parking and traffic needs being placed on it. Once the current developments are complete, proposals should be brought forward by Camden Council for a traffic free road for pedestrians/cyclists, as part of a new open, wide, car-free route between West End Lane and Finchley Road. Vehicle access to sites on Blackburn Road could be created though extending the O2 Centre service route, to provide a link to Finchley Road (this would involve blocking vehicle access from West End Lane, so as not to provide a new route between West End Lane and Finchley Road). In light of the sites' immediate proximity to public transport links, developments on this road should be classified as car-free.

Any development should also contribute towards improvements in public transport facilities in the area, particularly West Hampstead Underground & Overground stations (see Policy 6 & recommendations); contribute to new green/open space; provide new trees; provide an improved public realm and streetscape; and contribute to new or nearby community facilities.

In terms of the specific development sites on Blackburn Road, this Plan sets out the following priorities:

- 14 Blackburn Road (Builders' Depot): this site has historical planning permission dating from 2003 for redevelopment for residential and business use. While the NDF is advised that this permission is still valid, it is noted that it pre-dates the current CCS, the current London Plan and the NPPF. As the owner of the site has not sought to build the approved scheme in a period of more than ten years, the NDF would suggest that new plans are submitted for a scheme that are in accordance with the three over-arching planning documents - as well as the policies in this Plan. Any redevelopment should be primarily residential (with appropriate affordable housing), with business use (office and/or retail would be preferred) on the ground floor.
- Asher House/Accurist offices (including neighbouring land): is also proposed for redevelopment. Any new building on this site should be lower in height than the student block and follow the alignment of roof lines on West End Lane. A range of uses could be considered for this site including business/commercial; retail/hotel; and residential (including affordable housing).

B9. If any other sites are proposed for development in the WHGA, the principles outlined above (see B4) will also apply, as shall the policies below. Sites proposed for development outside the WHGA, but close to its boundary, will also need to demonstrate a commitment to fulfilling the aims in this section of the Plan and Policy 4.



#### POLICY 4: West Hampstead Growth Area

The West Hampstead Growth Area shall be promoted for a mix of uses, including new housing, employment, town centre and community uses. Development in the WHGA shall:

- i. Be in keeping with the character of the wider area and the two adjoining conservation areas.
- ii. Enhance and safeguard existing views of and across the area.
- iii. Provide new homes - including a high proportion of affordable homes.
- iv. Provide space for business and employment uses.
- v. Provide space for community facilities.
- vi. Increase space for pedestrians and provide an improved street environment in the area.
- vii. Contribute to improvements to the Area's public transport, especially the Underground and Overground stations.
- viii. Provide improvements to public facilities, including health and education uses.
- ix. Provide more green/open public space, as well as new trees and green corridors.
- x. Provide improved pedestrian and cycle routes between West End Lane and Finchley Road.

RECOMMENDATION: in support of Policy 4, the following actions are proposed:

- i. A masterplan for the Growth Area should be drawn up by Camden Council following consultations with local residents, groups and developers. This masterplan should use the policies and text in this section of the Plan as the basis for its work.
- ii. Camden Council should bring forward for consultation proposals for the future of Blackburn Road. This should include options for making the road pedestrian/cyclist only; blocking the entrance on West End Lane; and providing a road link to Finchley Road via the O2 Centre access route.

## C. Other Sites

A number of sites and areas outside the Growth Area are proposed for development or may be developed in future. This Plan does not seek to allocate these sites for development; this section merely outlines the factors that should be considered if proposals are brought forward for development during the lifetime of this Plan. Any development of the sites and areas listed below are considered to have wider implications for the Area as a whole. This Plan therefore seeks to provide detailed guidance for how these locations are developed. The policies in this section should also be read in conjunction with the policies elsewhere in this Plan.

### POLICY 5: Other Sites

The following policies shall be applied to the sites listed below. Any development of these sites shall:

- i. Complement the character of neighbouring buildings, particularly for those sites in or adjacent to Conservation Areas.
- ii. Be no higher than neighbouring buildings in the immediate vicinity.
- iii. Provide pedestrian/bicycle links to adjoining areas to provide integrated spaces.
- iv. Provide new green/open space and protect existing green/open space.
- v. Be set back from pavements and follow existing building lines.
- vi. Provide for and support community facilities in the immediate area.
- vii. Provide or contribute to public facilities in the Area, particularly education and health.
- viii. Retain and protect land and buildings in viable business use.
- ix. Ensure the level of employment floorspace is maintained or increased on redevelopment.

### <<Map 4: Other Sites>>

C1. Liddell Road. Camden Council has decided that a junior years primary school should be built on this site. While the Plan strongly supports the need for additional primary school places in the Area, the redevelopment of this site poses a number of problems which will need to be carefully considered in any proposed scheme. The following issues will need to be addressed before any development goes ahead:

- Any redevelopment needs to provide a mix of uses, as well as a school building.
- The loss of businesses and employment (33 single light industrial units) will be significant. Added to the loss of jobs from other new developments nearby, the loss of this high quality employment site is a cause of concern. Any new development shall - as a minimum - maintain the existing employment floor space (see Policy 11) and provide new light industrial space.
- The height of any new buildings on the site will be an important issue. The current buildings on the site are not more than two storeys high; neighbouring buildings are not much taller.
- The design of the new buildings will also be an important consideration. Although not in a Conservation Area, any new development on this site will be expected to be designed to a high standard and in full accord with Policy 2 of this Plan.
- The priority for any redevelopment is to provide new employment space as well as a school. Consequently the need for housing is far less on this site. Priority should be given to affordable housing.
- There is a need to consider other recently built/approved development around Liddell Road. The developments at 59 Maygrove Road, 65-67 Maygrove Road, 159 Iverson Road & 161-163 Iverson Road will mean more than 180 new homes around the edges of this development. It's not clear how these additional homes can be integrated into the community without additional infrastructure and facilities.
- As the site is in an area classified as deficient in open space, there is a need to protect the existing green and open space. This includes the 'Maygrove open space' between the site and Maygrove Road

and the avenue of 14 trees on the site. Any development should create new green/open space and provide for an expansion of the neighbouring Maygrove Peace Park onto the site.

- The impact of the school on traffic in the area will also need to be considered. With parking on both sides, Maygrove Road is in effect a single track road. As large new residential developments in the area are being made to be car-free, should this be a car-free school.
- There is a need to improve links between the site and the rest of West Hampstead, with a pedestrian bridge over the railway line to the bottom of Broomsleigh Street.

C2. Gondar Gardens Reservoir Site:

< scheme one approved on appeal; scheme two refused on appeal; scheme three - plans submitted Nov 2013 >

Any development shall retain as much open space as possible and offer limited, managed public access consistent with maintaining suitable conditions for wildlife and maintaining security for neighbouring residents. Views across the site shall be preserved from all sides. Any development of the frontage on Gondar Gardens shall match the character of existing development (see A10).

C3. West Hampstead police station: the Metropolitan Police is reducing the number of police stations in London and may, in future, decide to sell the building, leading to a redevelopment of the site. The site is at the end of a residential street (Hillfield Road) but is adjacent to the Fortune Green Road neighbourhood centre. Any redevelopment should be no higher than the existing building (four storeys) and should fit into the building lines of the existing building, being set well back from the pavements on Hillfield Road & Fortune Green Road. While any development should be primarily residential, space should be considered on the ground floor for a number of uses, such as: retail units; space for small businesses/studios; a community meeting place; and a base for local police officers.

C4. West Hampstead fire station: while there are currently no plans to change the use of this building, if proposals are brought forward for a sale or redevelopment, there should be no change to the overall structure of the building due to its listed status. A commercial use would be considered most appropriate on the ground floor with residential use on the upper floors. Any S106 or CIL contributions should be focussed on improvements to West End Green and the immediate vicinity. The cottages (behind the building) should also be protected and there is the potential to link this site to the Mill Lane Open Space.

C5. Fortune Green Play Centre: the site should be retained for community use. Any redevelopment should not significantly increase the quantity of built floor space at the expense of open space. A two-storey replacement building may be acceptable if located and detailed so as not to reduce views north from Fortune Green. Any play areas on the site should seek to maximise public access.

C6. Mill Lane: a number of modern developments have recently been built on the north side of Mill Lane between Gondar Gardens and Sumatra Road, in the gardens of properties on Hillfield Road. The piecemeal development of this strip of land – in a variety of styles and designs – is a cause for concern. Future developments should be no higher than those structures already built and should be set well back from the pavement to provide maximum space for safe pedestrian movement. The ground floor of existing buildings in the Mill Lane neighbourhood centre is primarily retail, restaurant/cafe, and business/commercial. This mix should be preserved, in order to provide a vibrant and economically active neighbourhood centre (see Policy 13).

C7. Maygrove Road: a number of large developments have been built and are planned for this road. Any further developments should be no higher than existing buildings on the street and should be mindful of the impact of other recent developments. As the area has been neglected in the past, planning gain monies for developments on the Road should be focussed on the Road and its immediate vicinity – particularly Sidings

Community Centre and Maygrove Peace Park. In view of the limited road space, new developments should be car-free.

C8. Iverson Road: the road currently has a mix of residential and business/commercial space. This mix should be preserved. Business space, including under the railway lines, should be retained and recognised as an important source of local employment for light industrial uses. Heavy industrial uses are not considered appropriate, due to the immediate proximity of residential properties.

C9. Finchley Road: the west side of the Road covered by this Plan has traditionally been made up of red-brick mansion blocks, with some retail and business use at ground level. Recently approved developments consist of a mix of designs and heights, and appear to lack any co-ordinated approach to height or design. While new developments should not unnecessarily copy the existing mansion blocks, they should show greater awareness of their position between two conservation areas and give greater consideration to the character of both sides of the Road.

C10. ENO Rehearsal Rooms, Broadhurst Gardens: this site may be sold and redeveloped during the lifetime of this Plan. Any future use should aim to retain a performance/cultural space. Suggestions include a small cinema or gallery. Development of this site should also be in keeping with its location in the South Hampstead Conservation Area.

C11. Windfall sites: if any other significant sites in the Area, not included in the list above, are proposed for development, the policies in this section shall also be applied. Any proposals shall be informed by consultation with the owners and residents of adjacent properties, before any planning application is submitted.

## D. Transport

D1. Residents and businesses appreciate the excellent public transport the area offers, with good links to central London and beyond. The area is served by London Underground, London Overground and the Thameslink national rail route, as well as a number of bus routes. The NPPF states as a core planning principle (17) that planning should "actively manage patterns of growth to make the fullest possible use of public transport, walking and cycling". This section seeks to fulfil this requirement, by promoting sustainable transport and the aims of [Objective 3](#).

### <<Map 5: Public Transport>>

D2. There are three rail stations in West Hampstead, all in close proximity. Most recent statistics (2011/12) show that around 14 million people use the three stations every year. Many people from outside the area use the stations and interchange between them. In addition, the large scale development of the West Hampstead Growth Area, as well as sites near to it, mean there is additional pressure on these stations and the areas around them - particularly as nearly all such development is classed as 'car-free'. The area around the stations (often referred to as 'the interchange') is regularly crowded, with little room for pedestrians, causing them to spill over onto the road. This area is dominated by traffic, with narrow, cluttered and highly congested pavements – which are used both by local residents and commuters travelling in and out of central London. Urgent improvements to the public realm are needed in this area to make pedestrian movement safer and easier. Future developments in this area should be set back to provide wider footpaths. As the area around the stations is increasingly developed, there will be an ongoing need to support the improvement of the facilities at all three stations as the population increases. Improving the character of this area is also important, as it sits between two conservation areas. The current look and feel of this area can be unattractive and unappealing, with too many advertising hoardings and retail signs.

D3. West Hampstead Thameslink station: has recently been redeveloped and has successfully provided more space for both passengers and pedestrians - particularly around the new station building on Iverson Road. These principles should be followed when the other stations are redeveloped.

D4. West Hampstead London Underground station: is within the South Hampstead Conservation Area and has significant architectural merit, including the Art Deco style waiting rooms, which should be preserved. There is a need for a lift at the station to provide access for disabled people – as well as the elderly and those with push-chairs. The installation of a lift should be an urgent priority, in order to improve accessibility and provide an effective interchange.

The station is regularly overcrowded, especially during the morning and evening rush hour, and the entrance hall needs to be enlarged. Proposals should also be brought forward for the provision of a second entrance to the station - either from west side of the bridge on West End Lane and/or from the pedestrian bridge at the eastern end of the station (this could be funded by CIL payments).

D5. West Hampstead London Overground station: the current station is small and is often overcrowded, particularly at peak times. There is no disabled access and the installation of lifts should be a priority. There is an urgent need to fully redevelop the whole station. A redeveloped station should feature an enlarged entrance and be set well back from West End Lane to allow more space for pedestrians.

D6. Finchley Road & Frognal Overground station is also in the Area and needs to be considered for improvements and expansion to cope with the increasing population.

D7. Finchley Road Underground station: is on the edge of the Area, and is widely used by residents as an interchange between the Jubilee and Metropolitan lines. Development in the Growth Area will lead to an increase in passenger use at this station. Further development of this station - including an expansion of the existing entrance, the provision of a second entrance (from the O2 Centre car park site), and the installation of lifts - will all need to be considered.

D8. The Chiltern national rail route from Marylebone Station runs through the Area, but does not stop in or near it. In the past, plans have been proposed for a West Hampstead station for this route. If space can be found for such a development, this would be welcomed - particularly if it could link with the neighbouring Underground station.

D9. Buses: the Area is well provided by a number of bus routes, however a number of issues need to be addressed. Empty buses travelling between West End Green and Cricklewood bus garage should not use Mill Lane, as this route is not suitable for large double-decker buses. Empty buses should not park around West End Green. The layout of bus stops around the railway stations needs to be redesigned to reduce congestion and allow more space for pedestrians. It is likely that additional bus routes, and greater frequency of existing services, will be needed to accommodate the Area's growing population - particularly the rising population of the Growth Area and its car free developments.

**POLICY 6:** Development shall allow for improvements to existing public transport infrastructure and shall contribute to and provide for additional public transport infrastructure as the population of the Area expands – particularly in and around the West Hampstead Growth Area.

**RECOMMENDATION:** in support of Policy 6 the following actions are proposed.

- i. A redevelopment of West Hampstead Underground Station to allow for additional capacity. This should be focussed on expanding the entrance to the station, providing a lift from street to platform level, and providing a second entrance.
- ii. A redevelopment of West Hampstead Overground station, set back from the existing building line with a larger entrance hall and lifts to both platforms.
- iii. A redevelopment of Finchley Road Underground station and Finchley Road & Frognal Overground station to accommodate rising passenger numbers.
- iv. Consideration of plans for a West Hampstead station on the Chiltern national rail route.
- v. A review of bus stops in the Area - particularly around the three stations on West End Lane - to ensure they are not restricting pedestrian and traffic movements.
- vi. Measures to prevent empty buses using Mill Lane to return to their depot.
- vii. Measures to increase the amount of space for pedestrians around all public transport facilities.

D10. As a busy urban area, a number of roads in the Area suffer from congestion, particularly the main routes through the Area: West End Lane, Fortune Green Road and Mill Lane. There are particular problems on the part of West End Lane around the railway stations, where the existing layout is not meeting the needs of vehicles or pedestrians. There are also concerns about speeding on some quieter roads and some routes being used as rat runs. Camden Council has introduced a borough-wide 20mph speed limit, which this Plan supports along with other road safety measures.

The CSS (11.21) says "the demand for movement, deliveries and car parking on Camden's roads already exceeds the space available, meaning that effective management of Camden's road network is essential. The Council will seek to ensure that new development does not cause harm to Camden's road hierarchy, or to the

ability of the Council to manage the road network” and that (11.25) “the Council will also seek to ensure that the impact of construction traffic and the servicing of future developments are kept to a minimum”.

Camden Council policy is for a reduction in car use and many developments in the area - especially those close to public transport links - are classed as 'car free' (this is a legal requirement on properties which prevents occupiers receiving a residents permit, which would allow people to park in the area).

Census figures for 2011 show that 57% of households in the Area do not have access to a car or van (a 7% increase since 2001).

D11. The CCS (16.14) states that Camden suffers from poor air quality and that “the Council has declared the whole borough an Air Quality Management Area for failing to meet the government’s health based air quality objectives for nitrogen dioxide and particulate matter”. In order to reduce the emissions from vehicles in the Area, car reduction measures – such as car free developments, car clubs and charging points for electric cars – should be encouraged.

D12. There are a range of views on street parking, which this Plan does not attempt to address. Some businesses and residents have called for more short-term parking in retail areas and neighbourhood centres. Camden Council should bring forward proposals for such provision and consult with residents and businesses about how to take these plans forward. There is widespread concern about the parking of delivery lorries - particularly those servicing the small supermarkets on West End Lane - which block the road and cause congestion. Such premises should be allocated parking space away from main routes. Delivery lorries should be heavily penalised for parking in breach of existing restrictions.

**POLICY 7:** Development shall allow for the smooth and safe movement of traffic on roads in the Area and allow for a reduction in car use.

**RECOMMENDATION:** in support of Policy 7 the following actions are proposed.

- i. A study to consider improvements to West End Lane around the three West Hampstead stations, including widening of the bridges over the railway lines.
- ii. The introduction of a lane rental scheme for road works in the Area.
- iii. The introduction of measures to prevent delivery lorries obstructing main roads in the Area.
- iv. Measures to promote a reduction in car use such as car free developments and car club spaces.
- v. Measures to promote electric cars, including charging points and dedicated parking spaces.
- vi. Measures to monitor the air quality of the Area - particularly on West End Lane - and to publicly publish this information.

D13. Cycling: The London Plan (6.33) states that “the Mayor is committed to seeing a revolution in cycling in London. The quality and safety of London’s street environment should be improved to make the experience of cycling more pleasant and an increasingly viable alternative to the private car”. The CSS (Policy CS11) says the Camden Council will “continue to improve facilities for cyclists, including increasing the availability of cycle parking...and enhancing cycle links”. With more and more journeys in the Area being made by bicycle, better facilities and infrastructure are needed to accommodate and ensure the safety of such journeys.

**POLICY 8:** Development shall allow for improved provision for cycling throughout the Area and encourage cycling in the wider area.

RECOMMENDATION: in support of Policy 8 the following actions are proposed.

- i. The provision of safe and well designated cycle routes, especially on the main roads through the Area: West End Lane, Fortune Green Road & Mill Lane.
- ii. The provision of additional bicycle stands, particularly in town and neighbourhood centres.
- iii. The extension of the London bicycle hire scheme to cover the Area.

D14. Pavements & Pedestrians: The London Plan (Policy 6.10) says “the Mayor will work with all relevant partners to bring about a significant increase in walking in London, by emphasising the quality of the pedestrian and street environment, including the use of shared space principles – promoting simplified streetscape, decluttering and access for all”. The CCS notes (p.9) that walking accounts for nearly half the journeys taken by Camden residents and says (14.20) “the Council will seek improvements for all pedestrians to ensure good quality access and circulation arrangements, including improvement to existing routes and footways”.

There is strong support for additional space(s) for pedestrians in the Area (**Objective 3**). In many parts of the Area, pedestrians are forced onto narrow, uneven and poorly maintained pavements. A popular example of where additional space has recently been made for pedestrians is the entrance to the Thameslink station on Iverson Road. Other similarly creative schemes should be brought forward for other parts of the Area.

A particular problem is the pavements between the three stations on West End Lane. At busy times, especially during the rush hour, the pavements become congested and pedestrians regularly spill onto the road. During the course of its work, the NDF looked into the possibility of a survey of pedestrian movements and flows in the area to shape the design of future improvements and policies. The cost was beyond the financial resources of the NDF, but the Plan calls on Camden Council to implement such a study. This could be funded from S106 or CIL money.

D15. Street clutter: a range of signs, traffic signals, bins, black boxes, railings and commercial signs appear on many pavements in the Area. In order to make more space for pedestrians and to improve movement these items should be minimised; where they are needed, they should be set back as far as possible or placed on side streets. Visual clutter - such as out of date street signs and estate agent boards - should also be minimised. Waste and recycling from residential and commercial premises should not be left on pavements for long periods. Fly-tipping should be strongly discouraged and heavily penalised.

D16. Pathways: a number of paths in the Area provide important pedestrian routes. They are:

- Billy Fury Way (West End Lane to Finchley Road)
- Black Path (West End Lane to Broomsleigh Street)
- Potteries Path (West End Lane to Lymington Road)
- 'O2 Centre path' (Blackburn Road to O2 Centre)
- Wayne Kirkham Way (Mill Lane to West End Sidings estate)

These routes should be well maintained, well lit, safe and secure - including, where appropriate, the use of CCTV cameras. Where possible, they should also be opened up and widened. Due to concerns about its safety, Wayne Kirkham Way would benefit from renovation and/or redesign.

There is also a need for new pedestrian routes in the area, particularly in and around the Growth Area and for new crossings over the railway lines. The railway lines divide the area and are a barrier to movement, with limited crossing points. Suggestions for new crossings over the railway lines include north/south routes through the Growth Area; and between Maygrove Peace Park and Broomsleigh Street (see C1).



#### POLICY 9: Pavements & Pedestrians

Pedestrian access in the Area - and particularly in the West Hampstead Growth Area - shall be maximised by development that:

- i. Provides safe and wide pavements, giving the maximum possible space to pedestrians.
- ii. Is set well back from the pavement, with the aim of giving additional pavement space.
- iii. Improves accessibility for disabled people and those with push chairs.
- iv. Improves the existing network of paths in the Area.
- v. Provides new paths, particularly in and around the Growth Area, and new crossings over the railway lines.

RECOMMENDATION: in support of Policy 9 the following actions are proposed.

- i. The removal of clutter and obstructions from pavements and paths in the Area.
- ii. Efforts to promote the removal of unnecessary visual clutter, signs and advertising.
- iii. A survey of pedestrian movements around the three West Hampstead stations to inform and provide improvements for pedestrians in this area.
- iv. Such a scheme could include:
  - A new pedestrian crossing outside West Hampstead tube station and the removal of other nearby pedestrian crossings.
  - An expanded pedestrian area on the railway bridge above the Underground lines, linking with the new pedestrian space at 189-199 West End Lane.
  - A redeveloped London Overground station set well back from the pavement.
  - The removal of all street clutter between the Overground station and Iverson Road to provide a clear pedestrian connection to the Thameslink station forecourt.
- v. The improvement of pedestrian crossings on Finchley Road.

## E. Public & Community Facilities

E1. The CSS (Policy CS10) says Camden Council will “require development that increases the demand for community facilities and services to make appropriate contributions towards providing new facilities or improving existing facilities” and it will “support the retention and enhancement of existing community, leisure and cultural facilities”. The NPPF states as a core principle (17) that planning shall “deliver sufficient community and cultural facilities and services to meet local needs”.

In light of the expansion in the population of the Area - particularly in the Growth Area - new public, social and community facilities shall be developed (Objective 4). There is also scope to link existing council facilities – such as schools, community centres and libraries – that can be used as ‘community hubs’, particularly at evenings and weekends.

E2. The following primary and secondary schools are located in the Area:

- Hampstead Secondary school, Westbere Road
- Emmanuel Primary school, Mill Lane
- Beckford Primary school, Dornfell Street

The London Plan (3.103) states that “land already in educational use should be safeguarded and new sites secured to meet additional demands or changes in provision. Boroughs should identify at an early stage the need for additional schools arising from development and regeneration, particularly where there are existing shortages”.

Camden Council has identified a lack of primary school places in this part of the borough. This issue will become more pressing as the population of the Area continues to increase. At least one, and possibly two, new primary schools will need to be built in the Area during the timescale of this Plan. An additional secondary school will need to be built in or near the Area by 2031. Extensions to existing schools should also be considered.

The NPPF (72) says “local planning authorities should take a proactive, positive and collaborative approach to meeting this requirement (for new schools), and to development that will widen choice in education”.

In considering sites for a new school the following principles should be followed:

- The intake for new schools in the Area should be primarily children living in the immediate area.
- Sites should be accessible and give priority to ‘walk to school’ policies and car-free schools.
- Priority should be given to state schools (including academies and free schools) over private institutions.

E3. Existing nurseries in the Area need to be protected. Space for new nurseries should be provided to meet the needs of a growing population and the increase in the number of young children in the Area.

E4. The Area has a number of health services which serve the local community. Doctors’ surgeries are located at the following sites in the Area:

- West Hampstead Medical Centre, Solent Road
- Fortune Green Medical Centre, Fortune Green Road
- Cholmley Gardens Medical Centre, Mill Lane
- Westfield Medical Centre, Finchley Road

The CCS (Appendix 1, 16 & 19) cites a need for an additional GP Clinic and an additional dentist surgery in North-West Camden by 2026. As the health service is restructured to move care away from hospitals, more primary care facilities will be needed in the Area. This is particularly the case in and around the West

Hampstead Growth Area, where the population will increase significantly. Space shall be provided in or near the Growth Area for new public primary care facilities (see 4B & B7). Ideally, this would be a mixed used NHS primary care centre, incorporating a drop-in centre, and possibly a dentist, open seven days a week.

E5. The Area has a number of community facilities that are widely used, appreciated and which support the community's needs. These facilities, listed below, shall be supported and their sites protected from any future development:

- West Hampstead Library, Dennington Park Road
- West Hampstead Community Centre, Broomsleigh Street
- Sidings Community Centre, Brassey Road
- Jewish Community Centre, Finchley Road
- Sherriff Centre, St James' Church, Sherriff Road
- Emmanuel Church, community rooms (proposed)
- Tenants' halls: Templar House & Lymington Estate

E6. The Area's places of worship are also important to the community and their sites shall be protected:

- Emmanuel Church, Lyncroft Gardens
- St James' Church, Sherriff Road
- St Cuthbert's Church, Fordwych Road
- Brondesbury Christian Church, Iverson Road
- Hampstead Synagogue, Dennington Park Road
- Shomrei Hadath Synagogue, Burrard Road

E7. The Metropolitan Police have a significant building in the Area, West Hampstead Police station on Fortune Green Road. There is also a base for the local Safer Neighbourhoods teams on West End Lane. It is important to keep local police teams based in the Area at these bases or alternative sites.

E8. West Hampstead Fire station is a Grade II listed building which forms a focal point at the top of West End Lane. It is important to keep this amenity in the Area. If this site is sold and/or redeveloped, the look, facade and surroundings of this building should be fully preserved (see C4).

E9. The scale of development in the Area is already putting pressure on water supplies. Victorian water mains pipes burst regularly and are in need of upgrading. Additional sewerage and drainage pipes are also likely to be required. New developments will need to consider their effect on this important part of the local infrastructure. Developers and Camden Council will need to work with Thames Water, and other relevant bodies, to ensure the Area has sufficient and robust water supplies.

E10. Other public services, such as post offices and banks are also important to the Area, particularly the town and neighbourhood centres. Space for these facilities should be a priority in these centres.

#### POLICY 10: Public & Community Facilities

Development shall provide for and support a wide range of public, social and community facilities to meet the needs of a diverse and growing population. This shall be achieved by the provision of:

- i. New state school places, particularly for primary pupils, as well as a new secondary school in or near the Area by 2031.
- ii. Additional nursery places in the Area.
- iii. New primary care health facilities, particularly in or near the West Hampstead Growth Area.
- iv. Improvements to existing community centres, and the range of services they provide, as well as new community centres.
- v. Protection for the building and facilities provided by West Hampstead Library.
- vi. A full range of public services and amenities to benefit all sections of society.

## F. Business, Employment & Economic Development

F1. The NDP supports the development of existing and new businesses in the Area to provide a strong and resilient local economy, as well as a range of employment opportunities (Objective 5).

F2. The NPPF (19) says the planning system should operate to encourage "sustainable economic growth". The London Plan (Table 1.1) predicts a 24.5% increase in employment in the borough of Camden between 2007 and 2031. There is also a target for at least 100 new jobs in the West Hampstead Growth Area between 2010 and 2031. The CCS (Policy CS8) seeks to promote a successful and inclusive economy in the borough. It aims to "safeguard existing employment sites" and provide "a mix of employment facilities and types". It also highlights the fact that Camden has a large proportion of small businesses, 75% of which employ less than five people. However, it notes (8.20) "there is a lack of high quality premises suitable for small business, particularly those less than 100 sq m". It adds: "we will seek the provision of innovative new employment floor space in developments that will provide a range of facilities including: flexible occupancy terms, flexible layouts, studios, workshops, networking, socialising and meeting space that will meet the needs of a range of business types and sizes". The West Hampstead Place Plan says "a mix of employment space is important to the local economy and employment opportunities" and there is "a desire for small businesses to be able to stay in the area" and a need to "develop space...affordable to their needs". This Plan expresses concern that commercial sites in Area are being replaced with residential developments, causing damage to the local economy, reducing employment opportunities and restricting economic growth. The provision of new jobs in the Area is important to local community, the local service sector and existing businesses; it is important that the Area does not become a "commuter town" for those working in central London and the City.

F3. Due to its well educated workforce, proximity to central London and good transport links, Fortune Green and West Hampstead are well suited to the development of small and micro businesses, which should be encouraged to set up in the Area. Such businesses provide a vital role in providing employment and boosting the daytime economy of the Area. There is also an opportunity to encourage high technology and high skill firms, which would benefit from the Area's well educated population.

F4. New sites should be considered for business use across the Area, including in primarily residential developments. Such sites should satisfy a range of needs, including: small workshops; serviced offices; studio space and home/office developments.

F5. Light industrial uses are considered appropriate for the Area, particularly close to the railway lines. The CCS (8.10) acknowledges that such sites are highly limited in the borough. Such sites should therefore be protected from redevelopment. Due to the built up nature of the Area, its congested roads and its proximity to central London, heavy industrial uses are not considered appropriate.

#### POLICY 11: Business, Commercial and Employment Sites

Development in the Area shall allow for economic growth and employment - as well as providing sites for business, commercial and employment use. This shall be achieved by:

- i. The protection of existing employment sites and jobs.
- ii. Avoiding any further loss of such sites.
- iii. Ensuring that where the redevelopment of existing employment sites is proposed, the level of employment floorspace is maintained or increased.
- iv. Finding the equivalent space elsewhere in the Area for commercial and business activities, if there is a change of use of such sites.
- v. The provision of additional and new business space.
- vi. The provision of a range of different sized units, particularly smaller spaces for micro-businesses and studio space.
- vii. The provision of affordable or subsidised business space, to sit alongside requirements for affordable housing.
- viii. The provision of space for markets and short-term 'pop up' shops and services.

F6. The Area covered by this Plan includes a number of areas classified as Town Centres and Neighbourhood Centres in the CCS, which are of significant importance to the local economy. Town Centres are defined as areas that provide shops, services and facilities for a wide area. Neighbourhood Centres are defined as areas that cater for the day-to-day needs of people living, working and staying nearby.

#### <<Map 6: Town & Neighbourhood Centres>>

F7. West Hampstead Town Centre: the NPPF (23) says plans should “promote competitive town centres that provide customer choice and a diverse retail offer and which reflect the individuality of town centres”. The London Plan (Table A2.1) classifies West Hampstead as a “district centre” with potential for “medium growth”. The CCS (Policy CS7) says “the council will promote successful and vibrant centres...to serve the needs of residents, workers and visitors” by protecting and enhancing their unique character; providing for a range of shops and services; protecting and promoting small and independent shops; making sure that food, drink and entertainment uses do not have a harmful impact on residents and the local area; and pursuing individual planning objectives for each centre. The CCS notes (p.74) that the northern end of the centre “has a high quality environment with a ‘village’ character”, while the southern end of the centre, around the stations, “is less attractive and has a poor quality pedestrian environment”. It says the Council will “make sure that development conserves or enhances the special character and appearance of West Hampstead by applying the guidance in the conservation area statements for the area”. Most of the Town Centre is included in a Conservation Area (see 4A); part of the southern end of the Town Centre is also in the West Hampstead Growth Area (see 4B).

Consultations for this Plan and the Place Plan found that residents and businesses were clear in their demand for a successful, diverse and well managed town centre. While residents accept that changes will take place, there is a need for a range of shops, independent retailers, restaurants and other businesses.

Camden Planning Guidance (CPG 5, 2011) says the Council “will control food, drink and entertainment uses to ensure that our town centres are balanced and vibrant as well as ensuring that these uses do not harm the amenity of local residents and businesses”. Those living and working in the Area appreciate the wide variety of food and drink establishments. With many people living in or near town and neighbourhood centres in the Area, there is no demand for premises to have late licences or for the night-time economy of the Area to be developed.

The CCS (7.16) says “tourist uses such as hotels and employment generating uses such as offices can make an important contribution to the success of town centres”. It has been noted that West Hampstead has limited hotel space; such a development could be suitable on an appropriate site.

**POLICY 12: West Hampstead Town Centre**

Development shall protect and enhance the village character of the Town Centre as a mixed retail area with a diverse range of shops and businesses. This shall be achieved by:

- i. A presumption in favour of protecting and enhancing the character of the Town Centre.
- ii. The control of signage, adverts and forecourt developments in keeping with the surrounding development and Conservation Areas.
- iii. The provision of a diverse range of retail outlets, food/drink outlets and commercial premises.
- iv. The support of proposals for independent shops and businesses, including affordable rents and business rates.
- v. Contributions to public realm improvements to improve the look and character of the Town Centre, which are in keeping with the Conservation Area.

F8. Mill Lane Neighbourhood Centre: It is important to recognise that this area – although linked to the West Hampstead Town Centre – has its own separate and distinct identity, character and requirements. The CCS says (p.80) that “the Council will seek to retain a strong element of convenience shopping for local residents in Camden’s neighbourhood centres and ensure that any development in them does not harm the function, character or success of that centre”. The Place Plan calls for action to tackle high vacancy rates, suggesting “...working with landlords, more effective promotion of shops and services, and physical improvements”. There is a need to support existing shops and businesses on Mill Lane and to encourage the development of new retail businesses, including cafes and restaurants, which are likely to increase footfall in the area.

**POLICY 13: Mill Lane Neighbourhood Centre**

Development (including changes of use) shall protect and enhance the character of the Neighbourhood Centre and provide for a diverse range of shops, businesses and economic activity. This shall be achieved by:

- i. A presumption against the conversion of ground floor retail/business space into residential use.
- ii. A presumption in favour of improving and restoring the look of shop-fronts.

**RECOMMENDATION:** in support of Policy 13 the following actions are proposed.

- i. The drawing up of a ‘Mill Lane Action Plan’ to give focus to and revitalise the Neighbourhood Centre.
- ii. A need to attract a diverse range of shops, food/drink outlets and businesses to the Centre.
- iii. Improvements to pavements and the removal of street clutter.
- iv. Improved signage to attract people to Mill Lane.

F9. The retail area of Fortune Green Road is also designated by Camden Council as a Neighbourhood Centre. Like the Mill Lane Neighbourhood Centre, this area would benefit from better signage; improvements to pavements and shop fronts; and other measures designed to encourage footfall and use.

**POLICY 14: Fortune Green Road Neighbourhood Centre**

Development (including changes of use) shall protect and enhance the character of the Neighbourhood Centre and provide for a diverse range of shops, businesses and economic activity.

F10. The western part of Finchley Road includes a small neighbourhood centre around the junction West End Lane. A number of the ground floor units are empty and boarded up. If no commercial use can be found for these sites, a change of use to housing could be considered.

F11. The Area also includes a small part of the Finchley Road Town Centre. As most of the Centre is outside the Area covered by this NDP, it is not considered appropriate to draw up policies for this Town Centre. The main interest for this Plan is the area covered by the O2 Centre site (see B7). In terms of the west part of Finchley Road north of the O2 Centre, there is an urgent need for improvements to enhance this part of the Centre. There is a lack of community areas, social spaces, green/open spaces and trees. There is an opportunity to regenerate the character of this part of the Centre, with an improved public realm and new businesses. There is also scope to improve the pedestrian crossings across Finchley Road (see Policy 9). For general comments about Finchley Road, see 6.5.

F12. There is strong support for the development of regular open-air markets in the Area. The NPPF (23) says local authorities should "retain and enhance existing markets and...create new ones". Adequate space needs to be found to accommodate such markets, particularly in large new developments. Traders, especially those from the local area, should be able to sell a range of products including food, crafts and seasonal products. The existing farmers' market – which takes place outside West Hampstead Thameslink station on Iverson Road on Saturdays – is popular and well used, and should be protected and encouraged.



## G. Natural Environment

G1. The NPPF states as a core planning principle (17) that planning should "contribute to conserving and enhancing the natural environment and reducing pollution". It also states that "allocations of land for development should prefer land of lesser environmental value".

G2. The Area has a number of green and open spaces which are highly valued by those who live and work in the Area, as well those who visit the Area. These areas shall be protected and enhanced (Objective 6). The NPPF (76) states that "local communities through local and neighbourhood plans should be able to identify for special protection green areas of particular importance to them. By designating land as Local Green Space local communities will be able to rule out new development other than in very special circumstances". The sites listed in this section have been drawn from Camden Council's Local Development Framework Proposals Map (2010). They all have a high environmental value and provide important benefits to the biodiversity of the Area.

### POLICY 15: Local Green Space designation

The sites listed below in the Area are all designated as Local Green Space.

#### <<Map 7: Local Green Space>>

- a) Fortune Green\*
- b) Hampstead Cemetery\* (Site of Nature Conservation Importance)
- c) West End Green\* (London Square)
- d) Gondar Gardens\*\* (SNCI)
- e) Mill Lane Open Space\* (SNCI)
- f) Westbere Copse& Jenny Wood Nature Reserve\*\*\* (SNCI)
- g) Sarre Minster Open Space\*\*
- h) 1 Mill Lane\*\*\* (SNCI)
- i) Maygrove Peace Park\*
- j) Hampstead & Cumberland Clubs\*\*
- k) Sumatra Road playground\*
- l) Iverson Road Open Space\*
- m) Maygrove Open Space\*
- n) Crown Close Open Space\*
- o) Rosemont Community Garden\*
- p) Medley Orchard\*\* (SNCI)
- q) Railway embankments, various locations\*\* (SNCI)
- r) Camden Council housing estates\* (various sites, including play areas)

\*public open space

\*\*private open space

\*\*\*mixed public/private open space

G3. The London Plan (Policy 7.18) says "the Mayor supports the creation of new open space in London to ensure satisfactory levels of local provision to address areas of deficiency". The CCS (Policy CS15) says "the council will protect and improve Camden's parks and open spaces" and will "tackle deficiencies and under-provision and meet increased demand for open space...securing additional on-site public open space in the growth areas", including the West Hampstead Interchange. It also states that the Council will work on "securing other opportunities for additional public open space". The West Hampstead area has been identified

by Camden Council (CCS 15.9) as an area deficient in public open space. Research by the NDF found a strong desire for more green areas and open space, as well as improvements to existing spaces.

G4. The CCS says (15.3) "sites of nature conservation in Camden are generally small and undervalued, with pressure from adjoining sites and limited opportunity for expansion". It adds (Policy CS15) "the council will protect and improve sites of nature conservation and biodiversity" and will "seek to improve opportunities to experience nature, in particular in South and West Hampstead...where such opportunities are lacking". Development shall protect existing nature conservation sites and provide new sites appropriate to their size.

G5. The existing 'green corridors' alongside railway lines are an important habitat for plants and animals, and include a number of sites of nature conservation. These areas of biodiversity are highly valued by residents and need to be protected from development.

G6. Space for green corridors should also be found in new development and streetscapes, particularly in and around the West Hampstead Growth Area. These can be used to link sites, as well as providing new views and open space.

G7. There is scope for the development of pocket parks in the Area on small areas of land. Examples of such sites are: the junction of Maygrove/Iverson Roads; Sarre Road/Gondar Gardens path; Growth Area...tbc...

G8. There is also ample scope for the development of active green spaces in the Area. These include green roofs, green walls, planting around street trees, and small scale allotments.

G9. To meet the needs of the growing population, especially young people, there is a need for more outdoor play areas - including: outdoor gyms and exercise areas; outdoor play areas for young children; and sports facilities, including a full sized sports pitch.

G10. Any new green/open space shall provide public access for the benefit and enjoyment of those living and working in the Area. Nature conservation sites may provide more limited access, depending on conditions.

#### **POLICY 16: Green/open space**

Development shall protect existing green/open space and provide for new green/open space. This shall be achieved by:

- i. The protection of existing green/open space - including private gardens and railway corridors - from damage or loss through development.
- ii. The appropriate provision of new green/open space, contributing towards addressing the open space deficiencies in the Area as identified in the CCS.
- iii. The offsetting of any loss of green/open space.
- iv. The appropriate provision of green corridors through existing and new streetscapes.
- v. The provision of new small green/open space - such as pocket parks and active green spaces.
- vi. The provision of outdoor leisure facilities - such as playgrounds, gyms and recreational spaces.
- vii. Development that has a positive impact on the relationship between urban and natural features.

**RECOMMENDATION:** in support of Policy 16 the following actions are proposed.

- i. Local residents should be involved in the management of existing and new green/open spaces.
- ii. Existing green/open spaces should provide varying levels of public access.
- iii. New green/open space should provide public access.
- iv. Appropriate resources should be allocated to provide for the maintenance of existing and new green/open spaces.

G11. The London Plan (7.64) says “trees play an invaluable role in terms of the natural environment, air quality, adapting to and mitigating climate change and contributing to the quality and character of London’s environment”. The Mayor wants to see “an increase in tree cover with an additional two million trees by 2025”. The CCS (Policy 15) commits the Council to “protecting trees and promoting the provision of new trees and vegetation, including additional street trees”. Its Tree Strategy (CCS 15.22) “aims to retain trees and provide new trees on Council land” and says “we will resist the loss of trees and groups of trees wherever possible”. Street trees are widely appreciated and valued by those living and working in the Area, and have an important role in contributing to the overall character of the Area.

**POLICY 17: Trees**

- i. Development shall protect and provide for the maintenance of existing trees.
- ii. Development shall make provision for the planting of new trees.

**RECOMMENDATION:** in support of Policy 17 the following actions are proposed.

- i. Additional Tree Protection Orders should be designated to protect existing trees and to promote a variety of species.
- ii. More street trees should be planted in the Area.
- iii. The use of funding from private companies and other sources should also be used to provide additional trees.
- iv. The views of residents, businesses and local groups should be sought as to where new trees should be planted.
- v. A publicly available programme of tree maintenance for trees in the Area should be published, allowing for the removal of old trees and the planting of new ones.

## 5. Delivery Plan

5.1 In order for the Vision, Objectives and Recommendations of this Plan to be delivered, a range of organisations and groups will need to work in close collaboration. The Delivery Plan sets out the mechanism for this to happen. The fulfilment of one policy does not remove the need to satisfy any of the other policies to be in accord with this Plan. The Delivery Plan sets out the following timescales for each Objective (O) Policy (P) and Recommendation (R):

- Immediate - upon approval of the Neighbourhood Plan
- Short - within one year of the approval of the Plan
- Medium - between one and five years of the Plan being approved
- Long - between five years and the end period of the Plan
- Ongoing - throughout the lifetime of the Plan

Objective Policy Recommendation	Actions	Timescale	By who?
O1 & P1	Providing a range of housing types	Immediate & Ongoing	Camden Council planners & developers
O2 & P2	Ensuring high quality design in all development	Immediate & Ongoing	Camden Council planners & developers
R with P1 & P2	Enforcement, engagement, private landlords & private rented	Ongoing	Camden Council planners, developers
P3	Preserving the character of Conservation Areas	Immediate & Ongoing	Camden Council planners & developers
R with P3	Additional measures in Conservation Areas	Ongoing & Medium	Camden Council planners
P4	Development in the West Hampstead Growth Area	Ongoing & Long	Camden Council planners & developers
R with P6	Blackburn Road & WHGA Framework	Ongoing & Long	Camden Council planners
P5	Specific Sites	Ongoing & Long	Camden Council planners & developers
O3 & P6 & R	Public transport improvements	Ongoing	Camden Council planners, developers, CIL, TfL & Network Rail
O3 & P7 & R	Traffic & reduction in car use	Ongoing	Camden Council planners & transport officers
O3 & P8 & R	Promoting cycling	Ongoing	Camden Council & TfL
O3 & P9 & R	Pavements, pedestrians and paths	Ongoing	Camden Council planners & transport officers, developers, and TfL
O4 & P10	Public & community facilities	Ongoing & Long	Camden Council, NHS London, CIL & developers
O5 & P11	Promoting business, economic growth and employment	Immediate & Ongoing	Camden Council planners & developers
O5 & P12	West Hampstead Town Centre protection & improvements	Short & Ongoing	Camden Council planners
O5 & P13 & R	Mill Lane Neighbourhood Centre protection & improvements	Medium & Ongoing	Camden Council planners
O5 & P14	Fortune Green Road Neighbourhood Centre protection & improvements	Medium & Ongoing	Camden Council planners
O6 & P15	Local Green Space	Immediate & Ongoing	Camden Council
O6 & P16 & R	Protecting, enhancing & creating new green/open space	Ongoing	Camden Council, developers and local residents

O6 & P17 & R	Protecting existing trees and the planting of new trees	Immediate & Ongoing	Camden Council & developers
R (see below)	Planning agreements	Ongoing	Camden Council & developers

5.2 One of the key aims of this Plan is to ensure that development in the Area brings clear benefits to the Area. During consultations the Forum found that many residents were critical of the seemingly opaque and secretive way in which planning agreements (such as section 106 agreements) were drawn up between Camden Council and developers.

This Plan sets out proposals for a far more open, transparent and accountable process for allocating the funds payable to the community from new developments in the Area.

**RECOMMENDATION: Planning agreements**

- i. Draft agreements should be published with all relevant planning applications.
- ii. Camden Council should have a duty to consult with local residents and groups on the content of any draft agreement.
- iii. The contents of any draft agreement should be fully explained and discussed at the relevant planning committee meeting.
- iv. The final text of an agreement should be published on the Camden Council website as soon as possible after approval is given to an application. This should include a clear breakdown of which payments will be made to whom and at what time.
- v. The final text should be regularly updated when money is spent.
- vi. As a general principle, developer contributions (whether CIL or S106) should be spent on projects close to the development and should be kept in the Area.
- vii. The list below indicates the schemes and projects which should be given priority for the spending of developer contributions (both CIL and S106) in the Area.

5.3 The NPPF (175) says the Community Infrastructure Levy (CIL) should "place control over a meaningful proportion of the funds raised with the neighbourhoods where development takes place". In areas with approved Neighbourhood Plans, the government has decided that a minimum of 25% of CIL money should be spent in the Area. The NDF strongly supports this measure and urges Camden Council to use this Plan as the basis for allocating CIL money in this Area. The Plan's policies and recommendations contain a series of measures which would benefit from CIL funding. The list below sets out the main priority areas for such spending.

The following projects and schemes - as identified in the Plan's policies and recommendations - should be the main recipients of planning gain monies (such as S106 agreements, CIL, and any future schemes) in the Area:

- Significant contributions to improvement of public transport facilities in the Area, particularly West Hampstead's three stations – including lifts and more public space.
- Contributions to the improvement and expansion of public facilities in the Area. This shall include West Hampstead Community Centre, Sidings Community Centre and (although outside the Area) Kingsgate Community Centre. Money shall also be made available for new community facilities and community space, such as is proposed for Emmanuel Church. Funds should also be allocated to West Hampstead Library and the new Sherriff Centre.
- Contributions to improve educational facilities in the area, including nurseries.
- Improvements to the West End Lane retail area and the Mill Lane & Fortune Green neighbourhood centres, including street furniture, signs and pavements.

- Contributions to schemes providing more space for pedestrians and improving pavements to a high standard.
- Funding to improve existing paths and to provide new paths - including new bridges over railway lines.
- Additional bicycle routes and stands.
- Improvements to existing parks/green/open space and provision of new public green/open space.
- Funding for Friends of parks/cemetery groups.
- Additional tree planting.

<<more suggestions/comments are welcome on this list>>

## 6. Other plans & additional information

6.1 The National Planning Policy Framework (March 2012) sets out the government's planning policies for England and provides "a framework within which local people...can produce their own distinctive local and neighbourhood plans, which reflect the needs and priorities of their communities". The NPPF states that the purpose of the planning system is to contribute to the achievement of sustainable development, taking economic, social and environmental factors into account. The NPPF says neighbourhoods should develop plans that support the strategic development needs set out in Local Plans, including policies for housing and economic development and "plan positively to support local development". The NPPF says neighbourhood planning "provides a powerful set of tools for local people to ensure that they get the right types of development for their community" and that neighbourhood plans "will be able to shape and direct sustainable development in their area".

6.2 The London Plan (July 2011) is "the overall strategic plan for London, setting out an integrated economic, environmental, transport and social framework for the development of London over the next 20-25 years".

The Plan sets out six objectives (1.53) for the sustainable development of London:

- A city that meets the challenges of economic and population growth.
- An internationally competitive and successful city, with a strong and diverse economy.
- A city of diverse, strong, secure and accessible neighbourhoods.
- A city that delights the senses and takes care of its buildings and streets.
- A city that becomes a world leader in improving the environment, locally and globally.
- A city where it is easy, safe and convenient for everyone to access jobs, opportunities and facilities.

However, the Plan notes (1.44) "a perceived tension between the demands of growth and the conditions for a good – and improving – quality of life, and a concern about the loss of things that have made living in London and its neighbourhoods a distinctive experience". The Plan highlights a number of 'quality of life' issues, such as: ensuring there are enough homes meeting the needs of Londoners at different stages of their lives; protecting and improving London's natural environment and habitats; ensuring a network of vibrant and exciting town centres with a range of shops and other facilities; providing adequate, efficient transport networks, and support for cycling and walking; and the importance of a range of readily accessible community and cultural facilities.

The Plan designates Camden borough as part of Inner London and part of the Central sub-region (Maps 2.1 & 2.2). However, it is noted that the Area of this NDP – in the north-west of the borough – is on the boundary of Inner/Outer London and on the boundaries of the Central, North and West sub-regions. This location has the potential to be problematic, as a number of issues which apply to central London are not applicable in this Area; equally the Area does not have many of the characteristics of outer London. This fact needs to be considered in planning applications and the development of the Area, in order to protect the unique 'feel' and characteristics of this Area on the edge of these zones.

The Plan designates the West Hampstead Interchange as one of ten intensification areas (Map 2.4). These are defined (2.59) as "typically built-up areas with good existing or potential public transport accessibility which can support redevelopment at higher densities. They have significant capacity for new jobs and homes but at a level below that which can be achieved in the opportunity areas".

6.3 The Camden Council Core Strategy (November 2010) is the central part of the Local Development Framework for the borough, covering the period 2010-2025. The Camden Core Strategy (CCS) "covers the physical aspects of location and land use but also addresses other factors that make places attractive,

sustainable and successful, such as social and economic matters. It plays a key part in shaping the kind of place Camden will be in the future, balancing the needs of residents, businesses and future generations”.

The overall vision of the CCS is that “Camden will be a borough of opportunity” and sets out four themes:

- A sustainable Camden that adapts to a growing population.
- A strong Camden economy that includes everyone.
- A connected Camden community where people lead active, healthy lives.
- A safe Camden that is a vibrant part of our world city.

The CCS estimates that Camden’s population will grow by 18% between 2006 and 2026. It says the borough’s growth will be focused in five areas – one of which is the West Hampstead Interchange. It says growth will be focussed on these areas as they (1.6) “can support higher density development, reducing pressure for substantial development in predominantly residential areas”. It adds that (1.12) “development at West Hampstead Interchange is expected to be predominantly housing”. Outside these five growth areas, six other areas – including the West Hampstead retail area – are (1.15) “considered suitable locations for significant development as they are highly accessible by a range of means of transport”.

Parts of the borough away from these areas are (1.18) “generally expected to experience more limited development and change”. Policy CS4 states that “the Council will ensure that development in the areas of more limited change respects the character of its surroundings, conserves heritage and other important features and provides environmental improvements and other local benefits where appropriate”.

The CCS says the Council will strike a balance between the needs and benefits of development and the needs of the local area, stating (5.9) “...we will take into account the cumulative impacts of developments, or particular types of development, on local areas and communities”.

6.4 The Camden Council Place Plan for West Hampstead (March 2012) is also relevant. Although not a formal planning document, the report – as well as the consultations linked to its preparation – has informed the NDP in a number of areas. The NDP echoes the Place Plan’s calls for support for a successful local economy; the need for enhanced open spaces and environmental improvements; the need to improve movement around the area, especially for pedestrians; and the need for improved local services.

The plan is broken down into five sections, each with its own series of objectives:

- Development: “to secure real local benefit from development opportunities”. Objectives: working with the community to develop more detailed area planning guidance; involve the local community in identifying priorities for how developer contributions are used; recognise the local housing priorities in future developments.
- Economy: “to support a successful local economy with a thriving neighbourhood”. Objectives: provide space and support for micro and start-up businesses; protect and promote the village character of the area; support West End Lane & Mill Lane shops and businesses; meet the needs of the people who live, work and visit the area.
- Environment: “to provide new open space and improve the local environment”. Objectives: provide new accessible local space to benefit the area; continue to improve open spaces, food growing, biodiversity and sustainability; maintain the valued quality and historic character of the area.
- Services: “to deliver improved local services”. Objectives: continue to monitor the demand for school places and nursery provision; continue to support local voluntary sector organisations and investigate innovative delivery of services; negotiate with developers for affordable provision of community space for local groups.
- Transport: “to make it easier and more pleasant for people to move around the area”. Objectives: continue to improve how people move around the area and between the three stations; public realm improvements to the northern part of the town centre and Mill Lane; long term improvements to



footpaths in the area; improved environment for cycling; review of loading and waiting restrictions on West End Lane.

6.5 While focused on the Area as designated, the NDF was keen to consider issues of relevance to neighbouring areas and how they interact with the Area. The following areas were considered:

**Cricklewood:** The area centred on Cricklewood Broadway has been neglected for a number of years and suffers from being at the meeting point of three boroughs (Camden, Barnet & Brent). Recent efforts to improve the area have been led by the Cricklewood Improvement Programme, which has indicated it would like to draw up an NDP for this area. There are also plans for a large and extensive development in and around Brent Cross, which will have a significant impact on Cricklewood. The Fortune Green and West Hampstead NDP strongly supports improvements to the Cricklewood area, as this will also have benefits for the north-west of our Area. Any developments in this area should be mindful of their effect on Cricklewood as a whole and the changes planned for this area.

**Kilburn:** The area focused on Kilburn High Road has been at the centre of recent attempts to rejuvenate the area. In recent years, Camden and Brent councils have sought to work together for the benefit of residents and businesses on both sides of the High Road. The Fortune Green and West Hampstead NDP strongly supports these efforts and would like to see a cross-borough NDP for this area.

**Finchley Road:** While it provides a clear boundary for the area covered by this NDP, Finchley Road is an important and major artery for the area and town centre in its own right. The NDP would like to see Camden Council take a stronger role in the development of this area, as well as improving links with Transport for London, who are responsible for the road itself. During consultations, the NDF found a number of things which could be improved in this area, including traffic signals, pedestrian crossings and the development of shops and businesses.

**South Hampstead:** When the boundaries of this NDP were being agreed, it proved difficult to establish the precise boundary between West Hampstead and South Hampstead. In the absence of an obvious boundary, the Forum chose the existing boundary of the southern part of West Hampstead ward. Consultations with residents in this area revealed a range of views, but no consensus on expanding the area of this NDP. Clearly, many residents of the northern part of South Hampstead have strong links with West Hampstead and its amenities. Any future developments in South Hampstead should take into account their potential effect on West Hampstead residents and infrastructure, especially transport. Any future NDP for South Hampstead should seek to link as closely as possible to the relevant policies in this NDP.

## 6.7 The Future

The NDF was concerned that because of the range of developments proposed for the area the NDP could soon become out of date. The Forum has sought, where possible, to make sure that the Plan is both relevant at the time of writing and in future years. The NPPF states as a core planning principle (17) that “plans should be kept up-to-date”. The Forum would like to have the option to review and amend the NDP in the future as circumstances change. The Forum suggests the Plan is regularly reviewed to reflect changing circumstances and developments.

## 7. Acknowledgements

This Plan has been prepared thanks to the help and support of many people.

The main thanks go to the members of the NDF committee: Cllr Keith Moffitt, Mark Stonebanks, Nick Jackson, Sue Measures & Stephen Nathan.

Thanks also go to all members of the Forum, all those who've attended our meetings during the past two years, all those who've completed our surveys, and all those who've contributed their views.

We would also like to thank the Camden Council planners who have assisted the work on this Plan: Brian O'Donnell, Kate Goodman, Richard Mileham & Jennifer Walsh.

We also appreciate the considerable help, advice and assistance given by our outside planning consultants: Vincent Goodstadt & Biljana Savic.

James Earl

Chair, Fortune Green & West Hampstead Neighbourhood Development Forum  
(January 2014)

## 8. Appendices

The following pages set out the legally required additional documents that accompany the Neighbourhood Plan.

They are:

[Appendix 1: Statement of Basic Conditions](#)

[Appendix 2: Sustainability Appraisal](#)

[Appendix 3: Strategic Environmental Assessment \(TBC\)](#)

In order to create a Plan that is not excessively long, with a long list of appendices, additional information about the Plan and its preparation can be found on the Forum's website:

[www.ndpwesthampstead.org.uk](http://www.ndpwesthampstead.org.uk)

This includes:

- The Evidence Base for the Plan
- The Consultation Statement
- The comments received during the consultation on the final draft (\*\*to be added\*\*)
- The 6 drafts of the Plan prepared in advance of the final draft.
- The results of the surveys carried out by the NDF
- Minutes of all the NDF's meetings
- Copies of all the presentations given to NDF meetings and workshops

## Appendix 1: Statement of Basic Conditions

1. As stated in the introduction, this Neighbourhood Plan has been prepared with regard to the national planning policies for England as set out in the National Planning Policy Framework (NPPF). It is also in general conformity with the London Plan and the Camden Core Strategy.
2. This Plan has, at its heart, the principle of Sustainable Development. The NPPF defines Sustainable Development as: "meeting the needs of the present without compromising the ability of future generations to meet their own needs". This aim is clearly fulfilled in the Plan's vision, objectives and policies. The NPPF also sets the "presumption in favour of sustainable development", which this Plan echoes.
3. In order to clearly demonstrate that the Plan contributes to sustainable development, the Forum decided to prepare a separate Sustainability Appraisal (see Appendix 2).
4. The Plan is compatible with European obligations and European Union legislation. Following a scoping exercise, it was determined <<TBC>> that the Plan needed a Strategic Environmental Assessment - largely due to the fact that the Plan allocates sites not in the Camden Core Strategy. The SEA is contained in Appendix 3. The Neighbourhood Plan area is not in close proximity to, or may lead to adverse effects on, a wildlife site that has been designated under the EU Habitats Directive. Therefore a Habitats Regulation Assessment is not required.
5. The Plan has regard to the fundamental rights and freedoms guaranteed under the European Convention on Human Rights and complies with the Human Rights Act.
6. The Neighbourhood Development Forum submitting the Plan is a qualifying body to submit a draft Plan. The Forum was designated by the London Borough of Camden in May 2013.
7. The Plan sets out policies for the development and use of land within the specified neighbourhood area (see Map 1). The Area was designated by the London Borough of Camden in May 2013. The Plan does not relate to more than one neighbourhood area. There are no other Neighbourhood Development Plans in place within the neighbourhood area.
8. As set out 1.7, the Plan covers a period starting on a date to be determined in 2014 and ending on 31 December 2031.
9. The process of drawing up the Plan, and the work of the Forum since its inception, is set out in the Consultation Statement which accompanies this Plan.
10. The policies in the Plan do not relate to excluded development, such as minerals and waste matters or Nationally Significant Infrastructure Projects.

## Appendix 2: Sustainability Appraisal

1. This document is a Sustainability Appraisal (SA) of the Fortune Green & West Hampstead Neighbourhood Plan. It appraises whether the Plan contains policies likely to contribute to the delivery of sustainable development. Although there is no statutory requirement for Neighbourhood Plans to be accompanied by a SA, it was decided to outline briefly how the principles of sustainable development (as defined by the National Planning Policy Framework) have been taken into account in the preparation of the Plan.

2. The NPPF says (paragraph 6) that "the purpose of the planning system is to contribute to the achievement of sustainable development". It then (7) defines three dimensions to sustainable development: economic, social and environmental:

- an Economic role: contributing to building a strong, responsive and competitive economy, by ensuring that sufficient land of the right type is available in the right places and at the right time to support economic growth and innovation, and by identifying and co-ordinating development requirements, including the provision of infrastructure.
- a Social role: supporting strong, vibrant and healthy communities, by providing the supply of housing required to meet the needs of present and future generations; and by creating a high quality built environment, with accessible local services that reflect the community's needs and support its health, social and cultural well-being.
- an Environmental role: contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve bio-diversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change including moving to a low carbon economy.

The NPPF goes on to state (8) that "these roles should not be undertaken in isolation, because they are mutually dependent. Economic growth can secure higher social and environmental standards, and well-designed buildings and places can improve the lives of people and communities. Therefore, to achieve sustainable development, economic, social and environmental gains should be sought jointly and simultaneously through the planning system. The planning system should play an active role in guiding development to sustainable solutions".

It adds (9) that "pursuing sustainable development involves seeking positive improvements in the quality of the built, natural and historic environment, as well as people's quality of life, including (but not limited to):

- making it easier for jobs to be created in cities, towns and villages
- moving from a net loss of bio-diversity to achieving net gains for nature
- replacing poor design with better design
- improving the conditions in which people live, work, travel and take leisure
- widening the choice of high-quality homes."

3. The principles of sustainable development are at the heart of the this Plan (see Appendix 1, paragraph 2) and have been followed at all times during the process of drawing up and writing this Plan.

4. As this Plan has been written with regard to the policies in Camden Council's Core Strategy, this SA takes the approach of demonstrating how its policies align with the principles set out in the Camden Core Strategy Sustainability Appraisal (January 2010). The Camden SA provides extensive detail about how sustainable development is a key part of the borough's planning policies. The Council considers that these sustainability objectives (see below) remain relevant. As a statutory planning document that must be compliant with the strategic planning policies of Camden Council, this Neighbourhood Plan must also contribute to the delivery of Camden Council's sustainability objectives. The Neighbourhood Plan has therefore been assessed against these objectives.

5. The 16 sustainability objectives set out in the Camden Core Strategy Sustainability Appraisal are:
- i. To promote the provision of a range of high quality and affordable housing to meet local needs
  - ii. To promote a healthy and safe community
  - iii. To ensure access to local shopping, community, leisure facilities and open space
  - iv. To tackle poverty, social exclusion and promote equal opportunities
  - v. To encourage and accommodate sustainable economic growth and employment opportunities
  - vi. To maximise the benefits of regeneration and development to promote sustainable communities
  - vii. To promote high quality & sustainable urban design which protects and enhances the historic environment
  - viii. To ensure new development makes efficient use of land, buildings and infrastructure
  - ix. To reduce reliance on private motorised transport
  - x. To improve amenity by minimising the impacts associated with noise
  - xi. To protect and manage water resources and reduced flood risk
  - xii. To protect & enhance existing habitats and biodiversity and to seek to increase these where possible
  - xiii. To reduce the amount of waste requiring final disposal
  - xiv. To improve air quality
  - xv. To provide for the efficient use of energy
  - xvi. To minimise the use of non-renewable resources

6. The table below sets out how the Neighbourhood Plan meets the 16 sustainability objectives listed above. The Plan is appraised to test whether it adequately addresses each of the objectives with the minimum of harm to others. It uses the grading system outlined here:

- Excellent - the Neighbourhood Plan makes a close to optimal contribution to the objective
- Good - the Neighbourhood Plan makes a significant positive contribution
- Fair - the Neighbourhood Plan makes some direct or significant indirect contribution
- Neutral - the Neighbourhood Plan does not contribute to the objective
- Poor - the Neighbourhood Plan does not fully explore the potential to contribute to the objective
- Undermining - the Neighbourhood Plan significantly undermines the objective
- Not relevant - the Neighbourhood Plan does not cover this objective

7. The appraisal demonstrates that the Fortune Green & West Hampstead Neighbourhood Plan addresses social, economic and environmental objectives in an integrated way. It also demonstrates that Plan's vision, objectives and policies for the future development of the Area are fully consistent with:

- the sustainability objectives and targets which form the basis of Camden Council's SA
- all relevant policies, plans and programmes set at the international, national, regional and local level
- meeting the needs of the local community for housing, employment, retail, leisure and other uses

Sustainability Objective	How the Plan contributes	Assessment	Explanation
1. To promote the provision of a range of high quality and affordable housing to meet local needs	Objectives 1 & 2 Policies 1 & 2	Excellent	The Plan calls for new housing, meeting a range of needs, and including adequate provision of affordable housing. It sets out how development shall be of high quality design and fitting of the character of the Area.
2. To promote a healthy and safe community	Objectives 2, 3 & 4 Policies 7, 8, 9 & 10	Good	The Plan promotes high quality design, which reduces social exclusion. It calls for new primary care facilities in the area. It seeks to minimise local sources of pollution. It promotes cycling and walking.
3. To ensure access to local shopping, community, leisure facilities and open space	Objectives 5 & 6 Policies 12, 13, 14, 15 & 16	Good	The Plan contains policies for the protection and enhancement of town and neighbourhood centres in the Area. It calls for the protection of existing open space and creation of new open space.
4. To tackle poverty, social exclusion and promote equal opportunities	Objectives 1 & 4 Policies 1 & 10	Good	The Plan calls for mixed use developments and affordable housing. It calls for a wide range of public and community facilities for the benefit of all sections of the community.
5. To encourage and accommodate sustainable economic growth and employment opportunities	Objective 6 Policy 11	Excellent	The Plan seeks to promote economic growth, employment, and a vibrant local economy. It gives protection to existing businesses and employment, and sets the conditions for new investment, businesses and employment.
6. To maximise the benefits of regeneration and development to promote sustainable communities	Objectives 4 & 5 Policies 4, 10 & 11	Good	The Plan encourages investment, regeneration and local employment - particularly in the West Hampstead Growth Area. It seeks adequate local provision of education, health and community facilities.
7. To promote high quality and sustainable urban design which protects and enhances the historic environment	Objective 2 Policies 2 & 3	Excellent	The Plan provides strong protection for the distinct character and heritage of the Area, including in conservation areas. The Plan promotes high quality design, attractive streets and public spaces, and protects historic buildings and monuments.
8. To ensure new development makes efficient use of land, buildings and infrastructure	Objectives 1, 3 & 4 Policies 1, 4, 5, 6, 10	Good	The Plan seeks to provide development throughout the Area - particularly in the West Hampstead Growth Area - that meets a range of needs. It promotes mixed use developments, and facilities and infrastructure for the benefit all sections of the community.
9. To reduce reliance on private motorised transport	Objective 3 Policies 6, 7, 8 & 9	Excellent	The Plan sets out a range of measures to improve the scope and capacity of public transport in and through the Area. It calls for a reduction in car use, as well as better provision for pedestrians and cyclists.
10. To improve amenity by minimising the impacts associated with noise	Objectives 3, 4, 5 & 6 Policies 7, 10 & 11	Fair	The Plan seeks a reduction in traffic levels, the use of local services, and an expansion of green/open space
11. To protect and manage water resources and reduce flood risk	Objective 6 Policies 15, 16 & 17	Fair	The Plan seeks the protection of existing green/open spaces and trees - and promotes new ones - as important water absorbing sites. As parts of the Area have been flooded before, the Plan seeks to restrict development which could have a negative impact on flood risk, such as new basements.
12. To protect & enhance existing habitats and biodiversity and to seek	Objective 6 Policies 15, 16 & 17	Good	The Plan promotes a range of measures to protect and enhance the Area's natural environment and biodiversity. It calls for new green spaces and nature

to increase these where possible			reserves.
13. To reduce the amount of waste requiring disposal		Not relevant	
14. To improve air quality	Objectives 3, 5 & 6 Policies 7, 11, 16 & 17	Good	The Plan seeks a reduction in motor vehicle use. It promotes low-carbon homes and low-impact small and micro-businesses. It calls for additional green spaces and new trees.
15. To provide for the efficient use of energy	Objective 3 Policies 2 & 7	Fair	The Plan supports low-carbon homes and high environmental standards in all development. It seeks a reduction in the use of petrol and diesel vehicles, and promotes electric vehicles - as well as walking and cycling.
16. To minimise the use of non-renewable resources	Objectives 3, 4 & 5 Policies 2, 7, 8, 9, 10, 12, 13 & 14	Fair	The Plan promotes local services, facilities and employment - reducing the need to travel. It promotes low-carbon homes and buildings; cycling and walking; and sustainable growth.



### Appendix 3: Strategic Environmental Assessment

1. It has been suggested by Camden Council that the Plan needs a Strategic Environmental Assessment (see Appendix 1, paragraph 4). However, the Forum has received conflicting advice on the issue. The Forum's outside planning advisers have argued that an SEA is not required, as the Plan is in conformity with Camden Council's SA/SEA and the Plan does not allocate any significant sites which are likely to have a significant impact on the environment.

2. In September 2013, Camden Council sought the advice of the three statutory consultees about the need for an SEA. This was based on the fifth draft of the Neighbourhood Plan. Their responses are listed below:

- Natural England: "Having looked through the Neighbourhood Plan document and the council's own draft SEA screening opinion, Natural England wouldn't have any issue with the conclusions drawn and would welcome a full SEA being carried out to ensure that the details of any conflicting policies are worked out in such a way as to minimise any negative impact on the environment".
- English Heritage: "Having reviewed the draft SEA screening report provided, English Heritage is of the opinion that an environmental assessment of the emerging Neighbourhood Plan is required in view of the significant environmental effects which the plan may have".
- Environment Agency: "Based on an environmental constraints check, for which we are a statutory consultee, there are no areas of fluvial flood risk, Source Protection Zones for groundwater or main rivers present. Therefore we do not consider there to be potential significant environmental effects for this area relating to environmental constraints".

3. In light of the mixed views outlined above, the Forum is using the consultation period on the proposed final draft of the Neighbourhood Plan to establish whether or not the Plan needs an SEA. Views are welcome as part of this consultation.